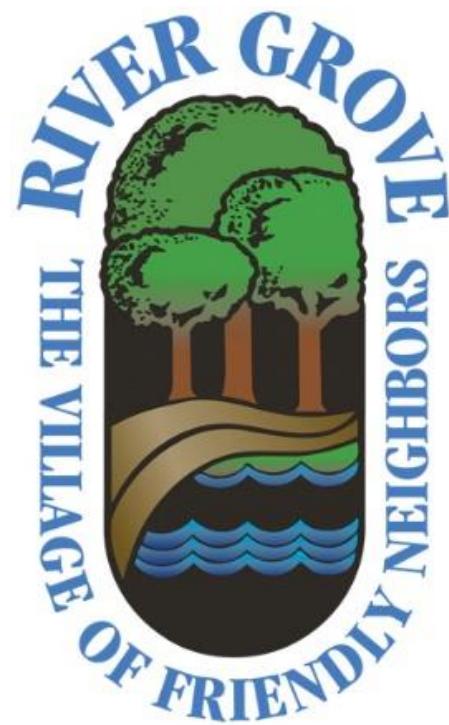


# **Village of River Grove, Illinois**

## **Annual Comprehensive Financial Report**



**Fiscal Year Ended December 31, 2021**

**VILLAGE OF RIVER GROVE, ILLINOIS**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

For the Year Ended  
December 31, 2021

Prepared by the Finance Department

# **VILLAGE OF RIVER GROVE, ILLINOIS**

## **TABLE OF CONTENTS**

---

	<u>Page(s)</u>
<b>INTRODUCTORY SECTION</b>	
List of Principal Officials .....	i
Organization Chart .....	ii
Letter of Transmittal.....	iii - vi
<b>FINANCIAL SECTION</b>	
INDEPENDENT AUDITOR'S REPORT .....	1-4
<b>GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS</b>	
Management's Discussion and Analysis.....	MD&A 1-8
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position.....	5-6
Statement of Activities .....	7-8
Fund Financial Statements	
Governmental Funds	
Balance Sheet .....	9
Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position .....	10
Statement of Revenues, Expenditures and Changes in Fund Balances .....	11
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Governmental Activities in the Statement of Activities.....	12

**VILLAGE OF RIVER GROVE, ILLINOIS****TABLE OF CONTENTS (Continued)**

---

	<u>Page(s)</u>
<b>FINANCIAL SECTION (Continued)</b>	
GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS (Continued)	
Basic Financial Statements (Continued)	
Fund Financial Statements (Continued)	
Proprietary Fund	
Statement of Net Position.....	13
Statement of Revenues, Expenses and Changes in Net Position.....	14
Statement of Cash Flows.....	15-16
Fiduciary Fund	
Statement of Fiduciary Net Position .....	17
Statement of Changes in Fiduciary Net Position .....	18
Notes to Financial Statements .....	19-55
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual	
General Fund .....	56
Other Postemployment Benefit Fund	
Schedule of Changes in the Employer's Total OPEB Liability	
and Related Ratios .....	57
Illinois Municipal Retirement Fund	
Schedule of Employer Contributions .....	58
Schedule of Changes in the Employer's Net Pension Liability	
and Related Ratios .....	59-60
Police Pension Fund	
Schedule of Employer Contributions .....	61
Schedule of Changes in the Employer's Net Pension Liability	
and Related Ratios .....	62-63
Schedule of Investment Returns.....	64
Notes to Required Supplementary Information .....	65

# VILLAGE OF RIVER GROVE, ILLINOIS

## TABLE OF CONTENTS (Continued)

---

	<u>Page(s)</u>
<b>FINANCIAL SECTION (Continued)</b>	
<b>COMBINING AND INDIVIDUAL FUND</b>	
<b>FINANCIAL STATEMENTS AND SCHEDULES</b>	
<b>MAJOR GOVERNMENTAL FUNDS</b>	
Schedule of Revenues - Budget and Actual - General Fund .....	66
Schedule of Expenditures - Budget and Actual - General Fund .....	67
Schedule of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual	
Capital Improvement Fund.....	68
Bond and Interest Fund .....	69
<b>NONMAJOR GOVERNMENTAL FUND</b>	
Combining Balance Sheet .....	70
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances .....	71
Schedule of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual	
Motor Fuel Tax Fund.....	72
Belmont Thatcher Tax Increment Financing (TIF) Fund.....	73
Grand Thatcher Tax Increment Financing (TIF) Fund.....	74
<b>ENTERPRISE FUND</b>	
Water and Sewer Fund	
Schedule of Revenues, Expenses and Changes in Net Position -	
Budget and Actual .....	75
Schedule of Operating Expenses - Budget and Actual.....	76
<b>FIDUCIARY FUND</b>	
Schedule of Changes in Plan Net Position - Budget and Actual	
Police Pension Fund .....	77

**VILLAGE OF RIVER GROVE, ILLINOIS****TABLE OF CONTENTS (Continued)**

---

	<u>Page(s)</u>
<b>STATISTICAL SECTION</b>	
Financial Trends	
Net Position by Component .....	78-79
Change in Net Position.....	80-83
Fund Balances of Governmental Funds .....	84-85
Changes in Fund Balances of Governmental Funds .....	86-87
Revenue Capacity	
Assessed Value and Actual Value of Taxable Property .....	88
Principal Property Taxpayers .....	89
Debt Capacity	
Ratios of Outstanding Debt by Type.....	90
Ratios of General Bonded Debt Outstanding.....	91
Direct and Overlapping Governmental Activities Debt.....	92
Legal Debt Margin Information .....	93
Demographic and Economic Information	
Demographic and Economic Information.....	94
Principal Employers .....	95
Operating Information	
Full-Time Equivalent Employees.....	96
Operating Indicators .....	97
Capital Asset Statistics .....	98
INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE .....	99

## **INTRODUCTORY SECTION**

# Village of River Grove

## Principal Officials

December 31, 2021

---

### Legislative

#### Village President/Mayor

David B Guerin

#### Village Clerk

Marjorie A Manchen

#### Village Board of Trustees

Lynn M Bjorkvik

Christopher J Lilly

Michele M Obaya

Robert C Thomas

Lora M Lantgen

Katie A Muellner

### Administrative

#### Village Attorney

Bart Smith

#### Police Chief

Michael Konwinski

#### Fire Chief

Sean Flynn

#### Village Treasurer

Marlene Flahaven

#### Comptroller

Gregory Peters

#### Finance Manager

Janet Matthys

#### Public Works Director

Brock Leder

#### Water Superintendent

John Bjorkvik

#### Human Resources

Shawn Campbell

#### Building Commissioner

Joseph Hutcheson

#### Village Engineer

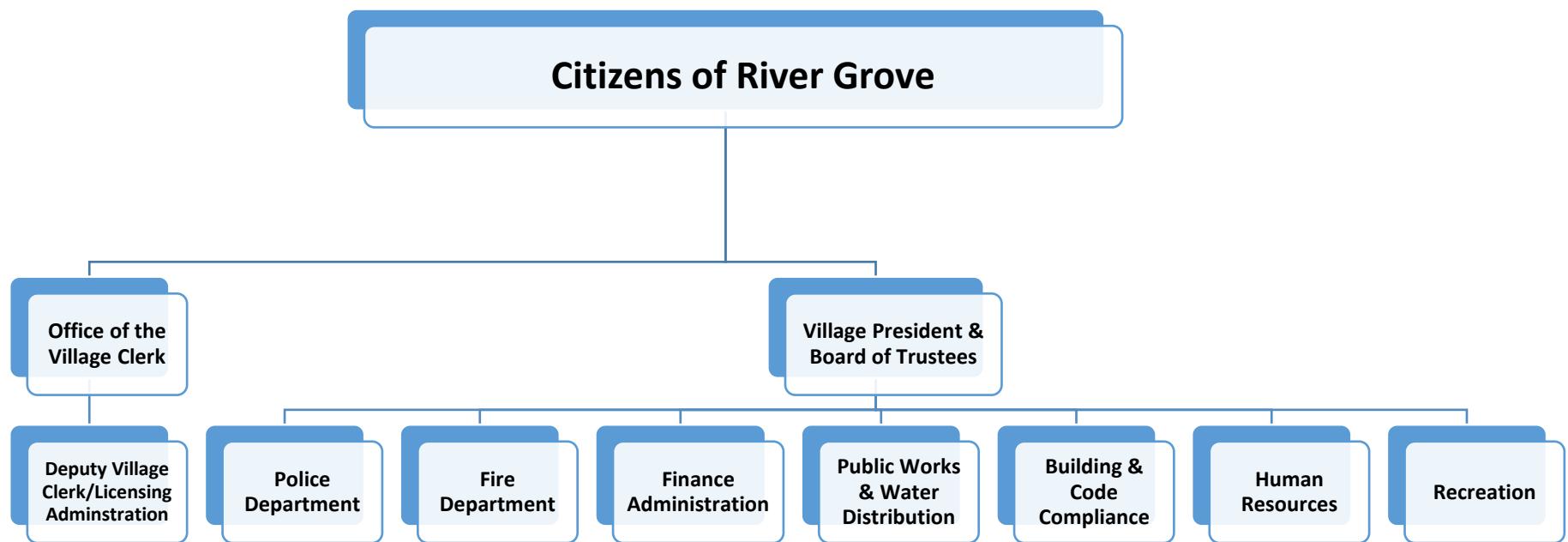
Mark Lucas/Hancock Engineering

#### Mayoral Assistant

Gina Leder

# Village of River Grove

## Organization Chart



**PRESIDENT**  
DAVID B. GUERIN

**VILLAGE CLERK**  
MARJORIE A. MANCHEN

**COMPTROLLER**  
GREGORY J. PETERS



**TRUSTEES**  
LYNN M. BJORKVIK  
ROBERT C. THOMAS  
MICHELE M. OBAYA  
CHRISTOPHER J. LILLY  
LORA M. LANTGEN  
BENJAMIN E. RAMIREZ

June 28, 2022

President and Board of Trustees  
Residents of the Village of River Grove

The Annual Comprehensive Financial Report (ACFR) of the Village of River Grove for the year ended December 31, 2021 is submitted herein. State law requires an annual audit for local governments. The audit must be conducted in accordance with generally-accepted auditing standards (GAAP), include all of the accounts and funds of the Village, and be completed within six months after the close of the calendar year. This report represents a comprehensive picture of the Village's financial activities and fulfills the reporting requirements for the fiscal year January 1, 2021 through December 31, 2021. While this report is prepared for the elected officials and citizens of River Grove, it is also for the general public and interested parties such as investors, financial institutions, and other governmental entities.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Sikich LLP, a firm of licensed certified public accountants, has audited the Village of River Grove's financial statements and has issued an unmodified ("clean") opinion on the Village's financial statements for the year ended December 31, 2021. The independent auditor's report is located at the beginning of the financial section of this report.

In addition to the financial audit, the Village has determined that it is also required to file a single audit to comply with provisions of the Single Audit Act of 1984 as amended and U.S. Office of Management and Budget Uniform Guidance. Information related to this single audit, including the Schedule of Expenditures of Federal Awards, findings and recommendations, as well as an auditor report on the internal controls and compliance with applicable laws and regulations, is in a separate single audit report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A is intended as a supplement to this transmittal letter and covers some of the more technical aspects of the financial report.

## ***Profile of the government***

The Village of River Grove, founded in 1888, is located approximately 15 miles northwest of the City of Chicago's central business district and has a 2020 census population of 10,612. The Village became a home rule unit pursuant to a referendum approved by voters of the Village in 2010. The Village is empowered to levy a property tax on real property located within its boundaries. The Village operates under the Village President/Board of Trustees form of government that ensures that quality services and programs are available to meet the needs of the residents and businesses of the Village.

The Village provides a full range of services, including police and fire protection, contracted refuse collection, snow and leaf removal, traffic control, building inspections, licenses and permits, construction and maintenance of streets and other infrastructure, water and sewer, and contracts for advanced 9-1-1 communication services. The Village employs approximately 60 full-time and 75 part-time employees. It also employs approximately 15 seasonal employees during the course of a budget year.

The Village Board is required to adopt an annual budget/appropriation for the calendar year. This annual budget serves as the foundation for the Village of River Grove's financial planning and control and is prepared and presented by fund and department. Department heads may transfer resources within a department with the approval of the Comptroller. Transfers between funds require the approval from the Village Board.

The statements were prepared in accordance with all applicable Governmental Accounting Standards Board (GASB) Statements. The GASB is an organization that establishes accounting and financial reporting standards for state and local governments in the United States. Each year, the GASB typically issues new statements and the Village, in conjunction with its auditor, must determine if such new statements are relevant to the Village and if so, what should be done to order to continue remaining in full GASB compliance.

## ***Local economy***

The Village is home to Triton College, a community college district comprised of 26 surrounding suburbs. Additionally, a number of national motor freight carriers and a Amazon distribution facility are located in surrounding communities. The Village is the home of some very fine restaurants and is the location of the famous Gene and Jude's hot dog stand, voted the best hot dog stand/restaurant in the United States after a poll conducted by the Wall Street Journal.

Within the last several years, the Village has been involved in economic development related projects including:

- Increasing commercial and retail development along the Grand & Thatcher corridors including providing TIF incentives for retail and commercial development.
- In 2021, created the new Northeast Tax Increment Finance (TIF) District that provided the financial incentive tools to allow for the redevelopment of a 20+-acre parcel of vacant property previously occupied by two parochial high schools into a 420+ multi-family townhome and apartment development. Population projection, upon completion in 2024; the community will increase by approximately 10%.
- In 2021, the Village issued two series of general obligation bonds.
  - The Series A bonds totaling \$10,145,000, were for the replacement and reconstruction of all remaining residential and commercial alleys located within the Village. After construction completion in 2023, no alley in the community will be older than 18 years.
  - The Series B bonds totaling \$3,690,000 were taxable and refunded existing 2012 G.O Bonds. By refunding that existing debt, the Village was able to take advantage of reduced interest rates resulting in approximately \$160,000 in present value savings of debt service.

### ***Long-term financial planning and major initiatives***

The Village of River Grove continues to work with interested commercial entities to enhance both the assessed value of the village as well as continuing efforts to improve quality of life. These efforts will capitalize on River Grove's assets and unique attributes to positively impact all aspects of the local economy.

### ***Relevant financial policies***

Financial policies aid the Village by improving financial management, financial position and its credit worthiness. This was manifested in 2021 when Standard & Poor's, during their rating analysis, upgraded the Village's credit rating to a BBB – Positive Outlook. Policies also serve to ensure that all financial transactions conducted by or on behalf of the Village are made in a manner and method which provides for the most proficient and effective management of its financial resources.

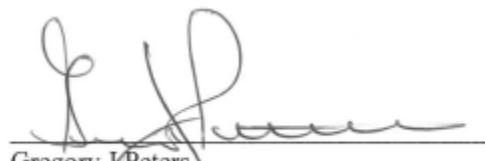
## ***Awards and Acknowledgements***

This will be the first fiscal year that the Village has prepared an annual comprehensive financial report (ACFR) to comply with the requirements of the Certificate of Achievement for Excellence in Financial Reporting program of the Government Finance Officers Association of the United States and Canada (GFOA). In order for it to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive financial report and has satisfied both generally accepted accounting principles and applicable legal requirements.

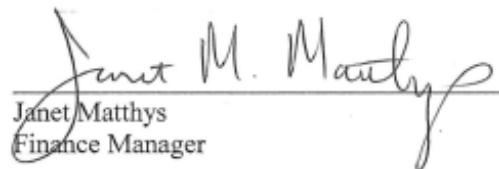
The Certificate of Achievement is valid for a period of one year only. We believe that this current annual comprehensive financial report will meet the Certificate of Achievement Program's requirements and are submitting it to the GFOA to determine its eligibility for the certificate.

We would also like to express our sincere appreciation to the entire finance and audit team as well as all other employees throughout the Village who contributed during the audit process. We also extend gratitude to Village President Guerin, Finance Chair Michele Obaya and the rest of the Village Board of Trustees for their continued support during this process.

Respectfully submitted,



\_\_\_\_\_  
Gregory J. Peters  
Village Comptroller



\_\_\_\_\_  
Janet M. Matthys  
Finance Manager

## **FINANCIAL SECTION**

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

## INDEPENDENT AUDITOR'S REPORT

The Honorable President  
Members of the Board of Trustees  
Village of River Grove, Illinois

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village of River Grove, Illinois (the Village), as of and for the year ended December 31, 2021 and the related notes to financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

Based on our audit, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village of River Grove, Illinois, as of December 31, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining and individual fund financial statements and schedules, as listed in the table of contents, are presented for purposes of additional analysis and is not a required part of the basic financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical section, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2022, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

***Sikich LLP***

Naperville, Illinois  
June 28, 2022

**GENERAL PURPOSE EXTERNAL  
FINANCIAL STATEMENTS**

## **VILLAGE OF RIVER GROVE, ILLINOIS**

### **Management's Discussion and Analysis** **December 31, 2021**

As management of the Village of River Grove ("Village"), we offer readers of the Village's financial statements this narrative overview and analysis of the financial activities of the Village for the fiscal year ended December 31, 2021. Since the Management's Discussion and Analysis ("MD&A") is designed to focus on the current year's activities, resulting changes and currently known facts, it should be read in conjunction with the Village's financial statements.

#### **Financial Highlights**

The Primary Government's assets and deferred outflows of resources of the Village was greater than its liabilities and deferred inflows of resources at the close of the fiscal year by \$6,738,227 (total net position), a net increase in surplus from December 31, 2020 of \$4,708,361.

After taking into consideration the activities of the fiscal year, the governmental activities net position increased by \$4,579,072 from the fiscal year ended December 31, 2020 and the business-type activities net position also increased \$129,289 for that same period.

As of the close of the current fiscal year, the Village's governmental funds reported combined ending fund balances of \$25,692,910, an increase of \$13,905,161 over the cumulative fund balances at December 31, 2020. The General Fund fund balance increased by \$2,069,309 but the bulk of the increase is due to the Village's issuance of \$10,145,000 in general obligation bonds for street and alley resurfacing. Unassigned fund balance in the Governmental Funds totaled \$7,515,811, an increase of \$1,841,030 over December 31, 2020, and accounts for approximately 29.3% of total fund balance for all governmental funds. Nonspendable fund balance in the General Fund totaled \$338,996 or approximately 1.32% of total governmental fund balances.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Village's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the Village's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the balance reported as net position. Over time, increases or decreases in net position serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

The statement of activities presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The governmental activities reflect the Village's basic services, including general government, public safety, public works, and culture and recreation. Property taxes, shared state taxes and local utility taxes finance the majority of these services. The business-type activities reflect private sector type operations, where the fee for service typically covers all or most of the cost of operations, including depreciation.

## **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Village's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains three individual major governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Capital Improvement Fund, and Bond and Interest Fund, all of which are considered to be major funds. Information from the Village's other governmental funds is combined into a single column presentation. Individual fund information for non-major governmental funds is provided elsewhere in the report.

The Village maintains one type of proprietary fund (enterprise fund). Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for its water and sewer operations and commuter parking system. Proprietary funds provide the same type of information as the government-wide financial statements. The proprietary fund financial statements provide information for the Water and Sewer Fund.

Fiduciary funds are used to account for resources held for the benefit of parties outside the Village. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The accounting used for fiduciary funds is similar to that used by proprietary funds.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the information provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements, this report includes certain required supplementary information related to budgetary information and the Village's progress in funding its obligation to provide pension benefits to its employees. Non-major fund information can be found following the required supplementary information.

## Condensed Statement of Net Position

The following chart reflects a condensed Statement of Net Position:

Condensed Statements of Net Position									
	Governmental Activities			Business-Type Activities			Total		
	Dec 31, 2020	Dec 31, 2021	Change	Dec 31, 2020	Dec 31, 2021	Change	Dec 31, 2020	Dec 31, 2021	Change
<b>Assets and</b>									
Current and other assets	\$20,026,742	\$36,242,787	81.0%	\$ 695,031	\$ 511,798	(26.4)%	\$ 20,721,773	\$ 36,754,585	77.4%
Capital assets	<u>18,078,913</u>	<u>19,364,013</u>	7.1%	<u>4,464,117</u>	<u>6,128,006</u>	37.3)%	<u>22,543,030</u>	<u>25,492,019</u>	13.1%
Total assets	38,105,655	55,606,800	45.9%	5,159,148	6,639,804	28.7%	43,264,803	62,246,604	43.9%
<b>Deferred Outflows of Resources</b>									
Deferred outflows of resources	4,102,794	3,757,002	(8.4)%	71,749	48,420	(32.5)%	4,174,543	3,805,422	(8.8)%
Total Assets and Deferred outflows of resources	<u>42,208,449</u>	<u>59,363,802</u>	40.6%	<u>5,230,897</u>	<u>6,688,224</u>	27.9%	<u>47,439,346</u>	<u>66,052,026</u>	39.2%
<b>Liabilities</b>									
Long-term liabilities	30,849,181	42,373,014	37.4%	304,097	1,499,670	393.2%	31,153,278	48,872,684	40.8%
Other liabilities	<u>1,043,757</u>	<u>2,896,937</u>	177.5%	<u>201,606</u>	<u>374,814</u>	85.9%	<u>1,245,363</u>	<u>3,271,751</u>	162.7%
Total liabilities	<u>31,892,938</u>	<u>45,269,951</u>	41.9%	<u>505,703</u>	<u>1,874,484</u>	270.7%	<u>32,398,641</u>	<u>47,144,435</u>	45.5%
<b>Deferred Inflows of Resources</b>									
Deferred inflows of resources	12,759,701	11,958,969	(6.3)%	251,138	210,395	(16.2)%	13,010,839	12,169,364	(6.5)%
Total Liabilities and Deferred inflows of resources	<u>44,652,639</u>	<u>57,228,920</u>	28.2%	<u>756,841</u>	<u>2,084,879</u>	175.5%	<u>45,409,480</u>	<u>59,313,799</u>	30.6%
<b>Net Position</b>									
Net investment in capital assets	6,417,931	7,988,312	24.5%	4,464,117	4,923,899	10.3%	10,882,048	12,912,211	18.7%
Restricted	4,704,167	4,417,959	(6.1)%	-	-	-	4,704,167	4,417,959	(6.1)%
Unrestricted	<u>(13,566,288)</u>	<u>(10,271,389)</u>	(24.3)%	<u>9,939</u>	<u>(320,554)</u>	(3325.2)%	<u>(13,556,349)</u>	<u>(10,591,943)</u>	(21.9)%
<b>Total Net Position</b>	<u><b>\$ (2,441,190)</b></u>	<u><b>\$ 2,134,882</b></u>	(187.3)%	<u><b>\$ 4,474,056</b></u>	<u><b>\$ 4,603,345</b></u>	2.9%	<u><b>\$ 2,209,866</b></u>	<u><b>\$ 6,738,227</b></u>	232.0%

A portion of the Village's net position reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The Village uses the capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the Village's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors. At the end of the current fiscal year, the Village is able to report a positive balance in total net position for the business-type activities while the governmental activities are reporting a deficit total net position mainly due to the liabilities associated with the Village's defined benefit pension plans.

The following chart reflects a condensed Statement of Activities:

<b>Condensed Statements of Activities</b>									
	<b>Governmental Activities</b>			<b>Business-Type Activities</b>			<b>Total</b>		
	Dec 31, 2020	Dec 31, 2021	Change	Dec 31, 2020	Dec 31, 2021	Change	Dec 31, 2020	Dec 31, 2021	Change
<b>Revenues</b>									
<i>Program revenues</i>									
Charges for services	\$ 2,122,384	\$ 2,671,429	25.8%	\$ 2,980,175	\$ 3,015,025	1.2%	\$ 5,102,559	\$ 5,686,454	11.4%
Operating grants and contributions	1,860,989	634,823	(65.9)%	-	-	-%	1,860,989	634,823	(65.9)%
Capital grants and contributions	258,949	231,274	(10.7)%	-	-	-	258,949	231,274	(10.7)%
<i>General revenues</i>									
Property taxes	7,918,844	8,836,171	11.6%	-	-	-%	7,98,844	8,836,171,844	11.6%
Other taxes	3,708,118	4,637,583	25.1%	-	-	-%	3,708,118	4,637,583	25.1%
Intergovernmental	1,244,230	2,932,020	135.6%	-	-	-%	1,244,230	2,932,020	135.6%
Other general revenues	444,494	372,970	(16.1)%	2,758	107	(96.1)%	447,252	372,970	(16.1)%
Transfers	<u>354,985</u>	<u>-</u>	<u>(354,985)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>17,912,993</u>	<u>20,316,270</u>	<u>13.4%</u>	<u>2,627,948</u>	<u>3,015,132</u>	<u>14.7%</u>	<u>20,540,941</u>	<u>23,331,402</u>	<u>13.6%</u>
<b>Expenses</b>									
General government	2,763,751	2,859,405	3.5%	-	-	-%	2,763,751	2,859,405	3.5%
Public safety	7,092,540	7,723,924	8.9%	-	-	-%	7,092,540	7,723,924	8.9%
Public works	3,442,524	3,840,131	11.6%	-	-	-%	43,442,524	3,840,524	11.6%
Culture & recreation	183,665	352,277	91.8%	-	-	-%	183,665	352,277	91.8%
Interest on debt	455,124	961,461	111.3%	-	-	-%	455,124	961,461	111.3%
Water & commuter	<u>-</u>	<u>-</u>	<u>2,266,574</u>	<u>2,885,843</u>	<u>6.9%</u>	<u>2,699,574</u>	<u>2,885,843</u>	<u>6.9%</u>	<u>6.9%</u>
Total expenses	<u>13,937,604</u>	<u>15,737,198</u>	<u>12.9%</u>	<u>2,699,574</u>	<u>2,885,843</u>	<u>6.9%</u>	<u>16,637,178</u>	<u>18,623,041</u>	<u>11.9%</u>
Change in net position	3,975,389	4,579,072	15.2%	(71,626)	129,289	(280.5)%	3,903,763	4,708,361	20.6%
Net position									
Beginning of year	<u>(6,419,579)</u>	<u>(2,444,190)</u>	<u>(61.9)%</u>	<u>4,545,682</u>	<u>4,474,056</u>	<u>(1.6)%</u>	<u>(1,873,897)</u>	<u>2,029,866</u>	<u>(208.3)%</u>
Net position end of year	<u>\$ (2,444,190)</u>	<u>\$ 2,134,882</u>	<u>(187.3)%</u>	<u>\$ 4,5474,056</u>	<u>\$ 4,603,345</u>	<u>2.9%</u>	<u>\$ 2,029,866</u>	<u>\$ 6,738,227</u>	<u>232.0%</u>

**Governmental Activities** –Governmental activity revenues totaled \$20,316,270 while expenditures were \$15,737,198 resulting in a reduction in the net position deficit of \$4,579,072. Revenues increased mainly due to higher property tax receipts and other taxes as well as a slight increase in total grant funds including continued federal assistance from the American Rescue Plan. On the expense side, the Village expended 12.9% more than the prior reporting period. This was mainly due to an increase in debt service payments from a capital bond issue; increased costs in public safety and public works, especially related to deferring purchases from the prior year due to restrained expenditures during the pandemic.

**Business-type Activities** - Business-type activities revenues increased by \$387,184 or 14.7% while expenses increased by \$186,269 or 6.29%. Without taking into consideration a capital transfer from the water fund, the actual increase in utility sales was only 1.2%. Much of the increase in expenses is attributable to the higher cost of water charged by the City of Chicago. Overall, the water fund continues to reflect relative stability in its overall net position and a future rate adjustment accounting for the rate deferrals since 2019 is planned in the 2022 fiscal year.

## FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

### GOVERNMENTAL FUNDS

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The **General Fund** is the chief operating fund of the Village that had revenues of \$14,792,619. At the same time, expenditures totaled \$13,527,492, a difference of \$1,265,127. In addition, \$627,496 has also been added to the fund including \$559,137 in capital lease proceeds and \$68,359 in a fund receivable from the newly created Northeast TIF fund.

The following is a comparison of actual revenues and expenditures for the last two fiscal years in the General Fund.

Category	December 31, 2020 Actual	December 31, 2021 Actual
<b>Revenues</b>		
Property Taxes	\$5,712,346	\$ 6,319,360
Sales Taxes	1,796,717	2,240,375
Income Taxes	1,111,356	1,353,834
Utility Taxes	259,347	263,293
Other Taxes	380,020	661,464
Licenses, Permits & Fees	535,892	612,802
Intergovernmental Revenue	1,523,098	913,178
Miscellaneous Revenue	388,458	373,151
Fines & Forfeitures	297,251	416,044
Investment Income	40,441	(2,094)
Charges for Services	1,289,241	1,641,212
<b>Total Revenues</b>	<b>\$13,334,167</b>	<b>\$14,792,619</b>
<b>Expenditures</b>		
Current		
Administration	\$1,147,305	\$ 1,203,927
Police	5,153,052	5,668,989
Fire	1,550,394	1,708,674
Public Works	1,955,126	2,122,326
Culture & Recreation	164,970	355,461
Public Health	24,990	28,077
All Other Departments	1,321,314	1,392,438
Debt Service		
Principal	94,642	87,905
Interest	9,265	9,544
Capital Outlay	1,164,085	773,465
<b>Total Expenditures</b>	<b>\$12,585,143</b>	<b>\$ 13,350,806</b>

Actual fund revenues in the General Fund were greater than 2021 budgetary estimates by \$1,145,241. The major factors contributing to this increase was receiving \$1.014 million more than budgeted in revenues from "other taxes" and moderate increases in the licenses, fines, intergovernmental and charges for service categories. General Fund expenditures were less than 2021 budgetary estimates by \$550,994. Lower than estimated expenditures in the public works and recreation functions were the major reason for the difference. In both areas, the pandemic shutdown including restrictions to recreational gatherings and the implementation of non-essential spending by the Village Board were the contributing factors. The general fund fund balance has now exceeded \$8 million thereby resulting in 60% coverage of available resources to 2021 expenses.

The fund balance of the Village's **Motor Fuel Tax Fund** decreased by \$138,645 to \$1,535,847. This decrease is due to increased maintenance and capital outlay related to capital project activity during the fiscal year. The Village intends to continue to draw on these resources in future budgets for allowed operational costs and for capital costs including street resurfacing/construction.

The fund balance of the **Belmont/Thatcher TIF Fund** increased by \$957,143 to an ending fund balance of \$1,896,435. With the final debt service payment for the 1999 TIF Bonds completed in 2020, all the remaining increment in the fund can be utilized for capital improvements in the district prior to its statutory termination in 2023. The increment received in these years will be used for gateway signage, a new community park, and streetscape and lift station improvements.

The **Grand/Thatcher TIF Fund** was created in March, 2016 and significant increment began to be received in FY2019. In 2021, \$714,361 of increment resulted in the fund balance increasing to \$885,680 from a \$524,261 balance in 2020. Future development plans include significant roadway improvements as well as property acquisition for additional parking in the business corridor.

The **Northeast TIF Fund** was adopted by ordinance in May 2021 and the fund created by board resolution for the 2021 fiscal year. Expenses relating to the studies required for its adoption were initially accounted for in the General Fund but are now reflected as a receivable once increment funds are generated by the multi-family townhome and apartment project is constructed and increment is generated by the increased value.

The **Bond and Interest Fund**, the Village's Debt Service Fund, accounts for the payment of the Village's construction (2021A); refunding (2017B and 2021B) and Working cash (2017A) bonds. Both refunding bonds are alternate revenue bonds that have both pledged sales and utility taxes towards their debt service payments.

The fund balance of the Village's **Capital Improvement Fund** increased to \$12,387,779 with the issuance of \$10,145,000 in general obligation bonds. The purpose of the bonds is for the replacement and construction of any remaining commercial or residential alley built prior to 2005. Construction will occur over the two construction seasons of 2022 and 2023.

#### **PROPRIETARY/ENTERPRISE FUND**

The net position of the **Water and Sewer Fund** at the end of the year was \$4,603,345, a \$129,289 increase over the balance of \$4,474,056 on December 31, 2020. Operating revenues were \$3,015,025 with operating expenses at \$2,693,648. With depreciation, the fund had operating income of \$129,289 compared to the December 31, 2020 net operating income of \$254,230.

#### **FIDUCIARY FUND**

The village accounts for one fiduciary trust fund, the **Police Pension Fund**. Very detailed financial and actuarial analysis for this fund are in the notes to the financial statements beginning on Page 43 through Page 52. The position of the fund increased \$1,693,309 to \$14,125,375, mainly due to a net gain in market value of \$1,164,326.

The Village annually conducts an actuarial valuation of the fund. One of the benefits of this analysis produces an annual review and measurement that highlights the funding progress of the plan toward the ultimate goal of paying benefits at retirement. For example, since December 31, 2017, the funding ratio has improved from a low of 28.26% to the current 2021 level of 42.7%. It is the Village's desire to maintain and improve this positive trend going forward.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets by Type of Activity

#### Change in Capital Assets Governmental Activities

	Balance December 31, 2020	Net Additions/ Deletions	Balance December 31, 2021
Non-Depreciable Assets	\$3,552,403	\$314,772	\$3,867,175
Depreciable Assets, Net	14,526,510	970,328	15,496,838
<b>Totals</b>	<b>\$18,078,913</b>	<b>\$1,285,100</b>	<b>\$19,364,013</b>

#### Change in Capital Assets Business-Type Activities

	Balance December 31, 2020	Net Additions/ Deletions	Balance December 31, 2021
Non-Depreciable Assets	\$142,821	\$(50,150)	\$92,671
Depreciable Assets	4,321,296	1,714,039	6,035,335
<b>Totals</b>	<b>\$4,464,117</b>	<b>\$1,663,889</b>	<b>\$6,128,006</b>

For more detailed information related to capital assets, see notes to financial statements on Pages 29-30.

### Debt Administration

At December 31, 2021, the Village had outstanding debt as follows:

General Obligation Bonds Series 2012A	\$ 275,000
General Obligation Bonds Series 2017A	2,755,000
General Obligation Bonds Series 2017B	3,935,000
General Obligation Bonds Series 2021A	10,145,000
General Obligation Bonds Series 2021B	3,645,000
Unamortized Premiums/Discounts (Net)	1,459,829
Capital Leases Payable	1,601,619
Compensated Absences	602,078
OPEB liability	4,214,011
Net Pension Liabilities (Police Pension)	<u>17,068,304</u>
 Total	 <u>\$ 45,700,841</u>

Overall, total debt for 2021 increased \$14,547,563 from the ending balance at December 31, 2020. Contributing to the increase were the inclusion of two new G.O debt series (2021A & 2021B), an increase in net pension liabilities of \$933,602, an increase of \$1,495,339 in capital leases payable, an increase of \$1,415,350 in net unamortized premiums/discounts and an increase in the OPEB liability of \$1,152,452.

## **ECONOMIC FACTORS**

Planned commercial redevelopment of specific areas of the Village in high-traffic locations are continually being discussed and will bring continued growth in sales and related tax revenue funding sources. In 2021, the following economic development activities occurred:

- In May 2020, the Village passed an ordinance authorizing a development agreement with a developer for the redevelopment of the Village's old public works site. The Developer has agreed to develop and construct on the Project Site a thirty-two (32) unit residential building, a twenty-three hundred (2,300) square foot commercial/retail building, four (4) twelve (12) unit residential buildings, related parking and other public improvements. That development, at this writing, is approximately 90% complete and occupied and is anticipated will generate *ad valorem* tax revenues in addition to other benefits for the Village and further the transit oriented development objectives of the Village due its proximity to the METRA commuter line
- During 2020, the Village began the process of designating a 23-acre parcel occupied by two (2) vacant parochial high schools into a Tax Increment Finance District. The Northeast TIF Fund was adopted by ordinance in May 2021 and site work has now commenced on the development of a 400+ multi-family townhome and apartment complex and associated amenities. Population estimates anticipate an increase in the Village's population to grow by 8-10% once the project is completed and occupied.

With these and other opportunities being studied, the Village has continued to strive to provide the best services possible at reasonable costs and expended in a fiscally responsible manner.

Beginning in March 2020, the COVID-19 virus was declared a global pandemic as it continued to spread rapidly. The economic impact of the Governor of the State of Illinois' Executive Order imposing "stay at home" restrictions were widespread and impacted a majority of residents and businesses for the remainder of the 2020 fiscal year and throughout fiscal 2021. As the pandemic and its related restrictions on travel and social gatherings has eased, the Village was fortunate to not experience the serious negative fiscal impacts that other communities with economically sensitive commercial and industrial enterprises experienced. We believe that the Village reacted accordingly and was able to address the changing situation with flexibility and creativity.

## **CONTACTING THE VILLAGE'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Village's finances. Questions concerning this report or requests for additional financial information should be directed to the Office of the Village Comptroller, 2621 Thatcher Avenue, River Grove Illinois, 60171 or call (708) 453-8000.

## **BASIC FINANCIAL STATEMENTS**

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF NET POSITION**

December 31, 2021

---

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 20,318,198	\$ 604,679	\$ 20,922,877
Investments	3,842,823	-	3,842,823
Receivables (net, where applicable, of allowances for uncollectibles)			
Property taxes	7,547,314	-	7,547,314
Other taxes	1,174,613	-	1,174,613
Due from other governments	38,031	-	38,031
Accounts	288,861	418,995	707,856
Other	714,205	-	714,205
Prepaid items	113,872	17,000	130,872
Investment in joint venture	50,124	-	50,124
Deposits	169,038	1,465	170,503
Land held for resale	175,000	-	175,000
Internal balances	672,462	(672,462)	-
Net pension asset	1,138,246	142,121	1,280,367
Capital assets not being depreciated	3,867,175	92,671	3,959,846
Capital assets (net of accumulated depreciation)	<u>15,496,838</u>	<u>6,035,335</u>	<u>21,532,173</u>
 Total assets	 <u>55,606,800</u>	 <u>6,639,804</u>	 <u>62,246,604</u>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Unamortized loss on refunding	264,054	-	264,054
Pension items - IMRF	387,796	48,420	436,216
Pension items - Police Pension	<u>3,105,152</u>	<u>-</u>	<u>3,105,152</u>
 Total deferred outflows of resources	 <u>3,757,002</u>	 <u>48,420</u>	 <u>3,805,422</u>
 Total assets and deferred outflows of resources	 <u>59,363,802</u>	 <u>6,688,224</u>	 <u>66,052,026</u>

(This statement is continued on the following page.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

STATEMENT OF NET POSITION (Continued)

December 31, 2021

---

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>LIABILITIES</b>			
Accounts payable	\$ 455,570	\$ 237,161	\$ 692,731
Accrued payroll	288,012	8,516	296,528
Deposits payable	255,648	-	255,648
Accrued interest payable	217,675	-	217,675
Noncurrent liabilities			
Due within one year	1,680,032	129,137	1,809,169
Due in more than one year	42,373,014	1,499,670	43,872,684
 Total liabilities	 45,269,951	 1,874,484	 47,144,435
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred revenue	7,547,314	-	7,547,314
Pension items - IMRF	1,685,052	210,395	1,895,447
Pension items - Police Pension	2,599,533	-	2,599,533
Unamortized gain on refunding	127,070	-	127,070
 Total deferred inflows of resources	 11,958,969	 210,395	 12,169,364
 Total liabilities and deferred inflows of resources	 57,228,920	 2,084,879	 59,313,799
<b>NET POSITION</b>			
Net investment in capital assets	7,988,312	4,923,899	12,912,211
Restricted for			
Public safety	99,997	-	99,997
Highways and streets	1,535,847	-	1,535,847
TIF development	2,782,115	-	2,782,115
Unrestricted (deficit)	(10,271,389)	(320,554)	(10,591,943)
 <b>TOTAL NET POSITION</b>	 \$ 2,134,882	 \$ 4,603,345	 \$ 6,738,227

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF ACTIVITIES**

For the Year Ended December 31, 2021

---

<b>FUNCTIONS/PROGRAMS</b> <b>PRIMARY GOVERNMENT</b>	<b>Program Revenues</b>			
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
Governmental Activities				
General government	\$ 2,859,405	\$ 757,336	\$ -	\$ -
Public safety	7,723,924	1,060,628	181,314	-
Public works	3,840,131	749,794	453,509	231,274
Culture and recreation	352,277	103,671	-	-
Interest on long-term debt	961,461	-	-	-
Total governmental activities	<u>15,737,198</u>	<u>2,671,429</u>	<u>634,823</u>	<u>231,274</u>
Business-Type Activities				
Water and sewer	2,885,843	3,015,025	-	-
Total business-type activities	<u>2,885,843</u>	<u>3,015,025</u>	<u>-</u>	<u>-</u>
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 18,623,041</b>	<b>\$ 5,686,454</b>	<b>\$ 634,823</b>	<b>\$ 231,274</b>

---

**Net (Expense) Revenue and Change in Net Position**  
**Primary Government**

<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
\$ (2,102,069)	\$ -	\$ (2,102,069)
(6,481,982)	- (6,481,982)	
(2,405,554)	- (2,405,554)	
(248,606)	- (248,606)	
(961,461)	- (961,461)	
<u>(12,199,672)</u>	<u>-</u>	<u>(12,199,672)</u>
- 129,182	129,182	129,182
- 129,182	129,182	129,182
<u>(12,199,672)</u>	<u>129,182</u>	<u>(12,070,490)</u>

General Revenues

Taxes			
Property	8,836,171	-	8,836,171
Sales	1,305,610	-	1,305,610
Local use	418,576	-	418,576
Utility	617,195	-	617,195
Other taxes	428,202	-	428,202
Home rule sales tax	1,868,000	-	1,868,000
Intergovernmental	2,932,020	-	2,932,020
Investment income	1,191	107	1,298
Miscellaneous	371,779	-	371,779
Total	<u>16,778,744</u>	<u>107</u>	<u>16,778,851</u>
CHANGE IN NET POSITION	4,579,072	129,289	4,708,361
NET POSITION (DEFICIT), JANUARY 1	<u>(2,444,190)</u>	<u>4,474,056</u>	<u>2,029,866</u>
<b>NET POSITION, DECEMBER 31</b>	<b>\$ 2,134,882</b>	<b>\$ 4,603,345</b>	<b>\$ 6,738,227</b>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**BALANCE SHEET  
GOVERNMENTAL FUNDS**

December 31, 2021

	<b>Major Funds</b>				
	<b>General</b>	<b>Capital Improvement</b>	<b>Bond and Interest</b>	<b>Nonmajor Governmental</b>	<b>Total</b>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 3,706,738	\$ 12,383,308	\$ 1,121,514	\$ 3,106,638	\$ 20,318,198
Investments	2,562,629	-	-	1,280,194	3,842,823
Receivables (net, where applicable, of allowances for uncollectibles)					
Property taxes	6,392,507	-	1,154,807	-	7,547,314
Other taxes	912,161	262,452	-	-	1,174,613
Due from other governments	-	-	-	38,031	38,031
Accounts	288,861	-	-	-	288,861
Grants	714,205	-	-	-	714,205
Prepaid items	113,872	-	-	-	113,872
Investment in joint venture	50,124	-	-	-	50,124
Deposits	42,016	-	-	127,022	169,038
Due from other funds	1,125,889	-	-	-	1,125,889
Land held for resale	175,000	-	-	-	175,000
<b>TOTAL ASSETS</b>	<b>\$ 16,084,002</b>	<b>\$ 12,645,760</b>	<b>\$ 2,276,321</b>	<b>\$ 4,551,885</b>	<b>\$ 35,557,968</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 325,577	\$ 65,356	\$ 250	\$ 64,387	\$ 455,570
Accrued payroll	288,012	-	-	-	288,012
Deposits payable	255,648	-	-	-	255,648
Interest payable	-	192,625	-	-	192,625
Due to other funds	-	-	88,899	364,528	453,427
<b>Total liabilities</b>	<b>869,237</b>	<b>257,981</b>	<b>89,149</b>	<b>428,915</b>	<b>1,645,282</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable tax revenue	6,392,507	-	1,154,807	-	7,547,314
Unavailable grant revenue	672,462	-	-	-	672,462
<b>Total deferred inflows of resources</b>	<b>7,064,969</b>	<b>-</b>	<b>1,154,807</b>	<b>-</b>	<b>8,219,776</b>
<b>Total liabilities and deferred inflows of resources</b>	<b>7,934,206</b>	<b>257,981</b>	<b>1,243,956</b>	<b>428,915</b>	<b>9,865,058</b>
<b>FUND BALANCES</b>					
Nonspendable in form - land held for resale	175,000	-	-	-	175,000
Nonspendable in form - prepaid items	113,872	-	-	-	113,872
Nonspendable in form - investment in joint venture	50,124	-	-	-	50,124
Restricted for public safety	99,997	-	-	-	99,997
Restricted for highways and streets	-	-	-	1,535,847	1,535,847
Restricted for TIF development	-	-	-	2,782,115	2,782,115
Restricted for capital improvements	-	11,279,656	-	-	11,279,656
Unrestricted					
Assigned for debt service	-	-	1,032,365	-	1,032,365
Assigned for capital improvements	-	1,108,123	-	-	1,108,123
Unassigned - General Fund	7,710,803	-	-	-	7,710,803
Unassigned - Deficit	-	-	-	(194,992)	(194,992)
<b>Total fund balances</b>	<b>8,149,796</b>	<b>12,387,779</b>	<b>1,032,365</b>	<b>4,122,970</b>	<b>25,692,910</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 16,084,002</b>	<b>\$ 12,645,760</b>	<b>\$ 2,276,321</b>	<b>\$ 4,551,885</b>	<b>\$ 35,557,968</b>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION**

December 31, 2021

---

<b>FUND BALANCES OF GOVERNMENTAL FUNDS</b>	\$ 25,692,910
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	19,364,013
The loss on refunding of bonds is deferred and amortized on the statement of net position	264,054
Certain assets are not available to report as revenue in the governmental funds but are revenue on the accrual basis of accounting	672,462
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
G.O. Bonds payable	(20,755,000)
Capital leases payable	(577,512)
Unamortized gain on refunding	(127,070)
Unamortized discount and premium	(1,459,829)
Compensated absences	(378,524)
Accrued interest on long-term liabilities is shown as a liability on the statement of net position	(25,050)
The net pension liability of the Police Pension Fund is shown as a liability on the statement of net position	(17,068,304)
Net pension asset for the Illinois Municipal Retirement Fund is shown as an asset on the statement of net position	1,138,246
Total OPEB liability is shown as a liability on the statement of net position	(3,813,877)
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings are recognized as deferred outflows and inflows of resources in the statement of net position	
IMRF	(1,297,256)
Police Pension	505,619
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 2,134,882</u></b>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2021

	<b>Major Funds</b>				
	<b>General</b>	<b>Capital Improvement</b>	<b>Bond and Interest</b>	<b>Nonmajor Governmental</b>	<b>Total</b>
<b>REVENUES</b>					
Property taxes	\$ 6,319,360	\$ -	\$ 687,344	\$ 1,829,466	\$ 8,836,170
Other taxes	4,518,966	934,012	771,701	-	6,224,679
Licenses, permits and fees	612,802	-	-	-	612,802
Fines and forfeitures	416,044	-	-	-	416,044
Charges for services	1,642,584	-	-	-	1,642,584
Intergovernmental	913,178	-	-	625,381	1,538,559
Investment income	(2,094)	1,200	394	1,691	1,191
Miscellaneous	371,779	-	-	-	371,779
 Total revenues	 14,792,619	 935,212	 1,459,439	 2,456,538	 19,643,808
<b>EXPENDITURES</b>					
Current					
General government	2,624,442	206,134	2,500	184,982	3,018,058
Public safety	7,377,663	-	-	-	7,377,663
Public works	2,122,326	-	-	441,050	2,563,376
Culture and recreation	355,461	-	-	-	355,461
Capital outlay	773,465	913,123	-	777,222	2,463,810
Debt service					
Principal retirement	87,905	-	1,040,000	-	1,127,905
Interest and fiscal charges	9,544	-	391,587	-	401,131
Cost of issuance	-	580,525	96,426	-	676,951
 Total expenditures	 13,350,806	 1,699,782	 1,530,513	 1,403,254	 17,984,355
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>					
	1,441,813	(764,570)	(71,074)	1,053,284	1,659,453
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	68,359	-	-	-	68,359
Transfers (out)	-	-	-	(68,359)	(68,359)
Proceeds from bonds	-	10,145,000	3,690,000	-	13,835,000
Bond premium	-	1,441,227	-	-	1,441,227
Payment to escrow agent	-	-	(3,589,656)	-	(3,589,656)
Proceeds from capital leases	559,137	-	-	-	559,137
 Total other financing sources (uses)	 627,496	 11,586,227	 100,344	 (68,359)	 12,245,708
<b>NET CHANGE IN FUND BALANCES</b>					
	2,069,309	10,821,657	29,270	984,925	13,905,161
<b>FUND BALANCES, JANUARY 1</b>					
	6,080,487	1,566,122	1,003,095	3,138,045	11,787,749
<b>FUND BALANCES, DECEMBER 31</b>					
	<b>\$ 8,149,796</b>	<b>\$ 12,387,779</b>	<b>\$ 1,032,365</b>	<b>\$ 4,122,970</b>	<b>\$ 25,692,910</b>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES**

For the Year Ended December 31, 2021

---

**NET CHANGE IN FUND BALANCES -  
TOTAL GOVERNMENTAL FUNDS**

\$ 13,905,161

Amounts reported for governmental activities in the statement of activities  
are different because:

Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	
Capital expenditures capitalized	2,415,592
Certain revenues are not available to pay liabilities of the current period	672,462
The issuance of long-term debt is shown on the fund financial statements as other financing sources but is recorded as a long-term liability on the government-wide statements	
Bonds payable	(13,835,000)
Premium on issuance of bonds payable	(1,441,227)
Payment to escrow agent	3,405,000
Capital leases payable	(559,137)
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds	
Depreciation of capital assets	(1,130,492)
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities	
Bonds payable	1,040,000
Capital leases payable	87,905
The change in interest payable is reported as an expense on the statement of activities	(6,807)
The change in certain liabilities are reported as expenses on the statement of activities	
Compensated absences	37,303
OPEB	(1,030,984)
Amortization is recorded as interest expense on the statement of activities including unamortized discount, unamortized premium and unamortized gain on refunding	308,084
The change in net pension liability/asset is reported only on the statement of activities	
Illinois Municipal Retirement Fund	1,017,929
Police Pension	(933,602)
The changes in deferred outflows and deferred inflows of resources is reported only in the statement of activities	
Illinois Municipal Retirement Fund	(509,863)
Police Pension	<u>1,136,748</u>
<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 4,579,072</u></b>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF NET POSITION  
PROPRIETARY FUND**

December 31, 2021

	<b>Business-Type Activities</b>
	<b>Water and Sewer</b>
<b>CURRENT ASSETS</b>	
Cash and cash equivalents	\$ 604,679
Receivables	
Accounts - billed	89,322
Accounts - unbilled	329,673
Deposits	1,465
Prepaid items	<u>17,000</u>
Total current assets	<u>1,042,139</u>
<b>CAPITAL ASSETS</b>	
Nondepreciable	92,671
Depreciable (net of accumulated depreciation)	<u>6,035,335</u>
Net capital assets	<u>6,128,006</u>
<b>NONCURRENT ASSETS</b>	
Net pension liability - IMRF	<u>142,121</u>
Total assets	<u>7,312,266</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension items - IMRF	<u>48,420</u>
Total deferred outflows of resources	<u>48,420</u>
Total assets and deferred outflows of resources	<u>7,360,686</u>
<b>CURRENT LIABILITIES</b>	
Accounts payable	237,161
Due to other funds	672,462
Accrued payroll	8,516
Compensated absences	2,457
Capital leases	123,801
Total OPEB liability	<u>2,879</u>
Total current liabilities	<u>1,047,276</u>
<b>LONG-TERM LIABILITIES</b>	
Compensated absences	22,109
Capital leases	1,080,306
Total OPEB liability	<u>397,255</u>
Total long-term liabilities	<u>1,499,670</u>
Total liabilities	<u>2,546,946</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension items - IMRF	<u>210,395</u>
Total deferred inflows of resources	<u>210,395</u>
Total liabilities and deferred inflows of resources	<u>2,757,341</u>
<b>NET POSITION</b>	
Net investment in capital assets	4,923,899
Unrestricted (deficit)	<u>(320,554)</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 4,603,345</u></u>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
PROPRIETARY FUND**

For the Year Ended December 31, 2021

---

	<b>Business-Type Activities</b>
	<b>Water and Sewer</b>
<b>OPERATING REVENUES</b>	
Charges for services	<u>\$ 3,015,025</u>
Total operating revenues	<u>3,015,025</u>
<b>OPERATING EXPENSES</b>	
Administration	620,470
Operations	1,507,753
Repairs and maintenance	<u>565,425</u>
Total operating expenses	<u>2,693,648</u>
<b>OPERATING INCOME BEFORE DEPRECIATION</b>	321,377
Depreciation	<u>167,718</u>
<b>OPERATING INCOME</b>	<u>153,659</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>	
Investment income	107
Interest expense	<u>(24,477)</u>
Total non-operating revenues (expenses)	<u>(24,370)</u>
<b>CHANGE IN NET POSITION</b>	129,289
<b>NET POSITION, JANUARY 1</b>	<u>4,474,056</u>
<b>NET POSITION, DECEMBER 31</b>	<u>\$ 4,603,345</u>

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUND**

For the Year Ended December 31, 2021

---

	<b>Business-Type Activities</b>
	<b>Water and Sewer</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers and users	\$ 2,994,227
Payments to suppliers	(2,032,492)
Payments to employees	<u>(631,878)</u>
Net cash from operating activities	<u>329,857</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Due to other funds	<u>672,462</u>
Net cash from noncapital financing activities	<u>672,462</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Purchase of capital assets	(663,168)
Issuance of capital leases	100,343
Principal payments on capital leases	(64,675)
Interest payments on capital leases	<u>(24,477)</u>
Net cash from capital and related financing activities	<u>(651,977)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest received	<u>107</u>
Net cash from investing activities	<u>107</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>350,449</b>
<b>CASH AND CASH EQUIVALENTS, JANUARY 1</b>	<u>254,230</u>
<b>CASH AND CASH EQUIVALENTS, DECEMBER 31</b>	<u>\$ 604,679</u>

(This statement is continued on the following page.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF CASH FLOWS (Continued)**  
**PROPRIETARY FUND**

For the Year Ended December 31, 2021

---

	<b>Business-Type Activities</b>	
	<b>Water and Sewer</b>	
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Operating income	\$ 153,659	
Adjustments to reconcile operating income to net cash from operating activities		
Depreciation	167,718	
(AIncrease) decrease in		
Receivables	(20,798)	
Prepaid items	(1,344)	
Deposits	(891)	
Increase (decrease) in		
Accounts payable	42,921	
Accrued payroll	285	
Pension items	(133,161)	
OPEB items	<u>121,468</u>	
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<u><u>\$ 329,857</u></u>	
<b>NONCASH TRANSACTIONS</b>		
Issuance of capital leases	<u><u>\$ 1,168,439</u></u>	
Total noncash transactions	<u><u>\$ 1,168,439</u></u>	

See accompanying notes to financial statements.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**STATEMENT OF FIDUCIARY NET POSITION  
POLICE PENSION FUND**

December 31, 2021

---

**ASSETS**

Cash and cash equivalents	\$ 789,962
Investments	
U.S. Treasury obligations	3,145,301
U.S. agencies securities	11,740
Mortgage pools	261,469
Mutual funds	6,526,962
Corporate bonds	3,303,171
CMO and asset backed securities	45,608
Receivables	
Accrued interest	40,878
Prepaid items	<u>2,734</u>
Total assets	<u>14,127,825</u>

**LIABILITIES**

Accounts payable	<u>2,450</u>
Total liabilities	<u>2,450</u>

**NET POSITION RESTRICTED  
FOR PENSIONS**

\$ 14,125,375

# VILLAGE OF RIVER GROVE, ILLINOIS

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION POLICE PENSION FUND

For the Year Ended December 31, 2021

---

### ADDITIONS

Contributions	
Contributions - employer	\$ 1,424,216
Contributions - employee	<u>371,338</u>
Total contributions	<u>1,795,554</u>
Investment income	
Net appreciation in fair value of investments	877,016
Interest earned on investments	<u>309,886</u>
Total investment income	1,186,902
Less investment expense	<u>(22,576)</u>
Net investment income	<u>1,164,326</u>
Total additions	<u>2,959,880</u>

### DEDUCTIONS

Benefits	1,245,648
Administrative	<u>20,923</u>
Total deductions	<u>1,266,571</u>
NET INCREASE	1,693,309

### NET POSITION RESTRICTED FOR PENSIONS

January 1	<u>12,432,066</u>
December 31	<u>\$ 14,125,375</u>

See accompanying notes to financial statements.

# VILLAGE OF RIVER GROVE, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

December 31, 2021

---

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Village of River Grove, Illinois (the Village) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Village's significant accounting policies. GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, has been implemented.

#### a. Reporting Entity

The Village is a municipal corporation governed by an elected board. As required by GAAP, these financial statements present the Village (the primary government) and its component units, entities for which the government is considered to be financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board and either (1) the Village's ability to impose its will over the component unit or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the Village.

In conformity with GAAP, the Village's financial statements include the financial statements of the Police Pension Trust Fund as a fiduciary component unit.

#### Police Pension Trust Fund

The Village's financial statements include the Police Pension Employees Retirement System (PPERS) as a fiduciary component unit reported as a pension trust fund. The Village's sworn police employees participate in the PPERS. PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's President, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of the Village's contribution levels. Accordingly, the PPERS is fiscally dependent on the Village.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**b. Joint Ventures**

**Proviso-Leyden Joint 9-1-1 Authority**

The Proviso-Leyden Joint 9-1-1 Authority (the Authority) is a cooperative venture voluntarily established by its members for the purpose of providing the equipment, services, personnel, facilities and other items necessary for the implementation, operation, maintenance and repair of a 9-1-1 Emergency Telephone System.

Any member municipality of the Authority may terminate its membership at any time upon 30 days written notice to each of the remaining Member Municipalities. There shall be a \$1,000 fee imposed on Member Municipality terminating its membership, which shall be withheld from the Member Municipality's share of the Authority Operation Funds. All remaining operation funds and surcharge funds allocated to the Member Municipality that terminates its membership shall be returned to that Member Municipality within 90 days of termination of its membership.

The functions and operations of the Authority shall be governed by the Authority Board (Board), consisting of voting and nonvoting members. The voting members of the Board are comprised of two members designated by each of the Member Municipalities, provided that at least one of such voting members for each Member Municipality must be a representative of that Member Municipality's 9-1-1 public safety agencies. The nonvoting members may be comprised of advisors, each of whom shall be appointed by a majority of the voting members of the Board. The Authority is reported as a governmental joint venture.

**c. Fund Accounting**

The Village uses funds to report on its financial position, changes in its financial position and cash flows. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. A minimum number of funds are maintained consistent with legal and managerial requirements. Funds are classified into the following categories: governmental, proprietary and fiduciary.

Governmental funds are used to account for all or most of the Village's general activities, including the accounting for revenue sources that are legally restricted or committed for specific purposes (special revenue funds), accounting for funds that are restricted, committed or assigned to the acquisition of capital assets or construction of major capital projects not financed by another fund (capital projects

**VILLAGE OF RIVER GROVE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**c. Fund Accounting (Continued)**

funds) and accounting for the servicing of bonded general long-term debt using funds restricted, committed or assigned for debt service (debt service funds). The General Fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the intent of the governing body is that costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the Village Board of Trustees has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability and other purposes.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments. The Village utilizes pension trust funds which are generally used to account for assets that the Village holds in a fiduciary capacity.

**d. Government-Wide and Fund Financial Statements**

The statement of net position and the statement of activities display information about the Village as a whole. In the government-wide statement of net position, both the governmental and business-type activities columns are presented on a consolidated basis by column. These statements include the financial activities of the primary government, except for the fiduciary activities. The effect of material interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide statement of activities reflects both the direct expenses and net cost of each function of the Village's governmental activities and business-type activities. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges paid by the recipient for the goods or services offered by the program and (2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each government function or segment is self-financing or draws from the general revenues of the Village.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**d. Government-Wide and Fund Financial Statements (Continued)**

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

The General Fund is the general operating fund of the Village. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Bond and Interest Fund is a debt service fund used to account for the accumulation of resources for and payments made on general long-term debt principal, interest and related costs.

The Capital Improvements Fund is a capital project fund used to account for the Village's capital projects financed by sales, grants and transfers.

The Village reports the following major proprietary fund:

The Water and Sewer Fund which accounts for the operating activities of the Village's water and sewer utilities services.

The Village reports a pension trust fund as a fiduciary fund to account for the Police Pension Trust Fund.

**e. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements and fund financial statements for proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or noncurrent) are included on the statement of net position and the operating statements present additions (revenues) and deductions (expenses) in total net position. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues/expenses include all revenues/expenses directly related to providing the day-to-day enterprise fund services. Incidental revenues/expenses, such as property taxes and investment income, are reported as non-operating.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**e. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)**

Governmental fund financial statements are accounted for using a current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period. The Village recognizes property taxes when they become both measurable and available in the period intended to finance, generally within 60 days of year end. Sales taxes, telecommunications taxes and use taxes use a 90-day period. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

Those revenues susceptible to accrual are property taxes, income taxes, franchise taxes, licenses, interest revenue and charges for services. Sales tax, telecommunication tax, local use tax and motor fuel tax and fines owed to/collected by the state at year end on behalf of the Village are also recognized as revenue. Permit revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The Village reports unavailable/deferred revenue and unearned revenue on its financial statements. Unavailable/deferred revenues arise when a potential revenue does not meet both the measurable and available or earned criteria for recognition in the current period. Unearned revenues arise when resources are received by the Village before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the deferred inflow for unavailable/deferred revenue or the liability for unearned revenue is removed from the financial statements and revenue is recognized.

**f. Cash and Investments**

**Cash and Cash Equivalents**

Cash and cash equivalents represent cash on hand, cash deposited in interest-bearing and non-interest-bearing checking accounts and investments in certificates of deposit with original maturities of three months or less. For the purposes of the statement of cash flows, the Village considers all highly liquid investments with an original maturity date of three months or less when purchased to be cash equivalents.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

g. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased and all investments of the pension trust funds are stated at fair value. The Village and pension fund categorize the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Police Pension Fund held investments measured at fair value at December 31, 2021 using Level 1 and 2 inputs.

h. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due from other funds” or “due to other funds” on the balance sheet. Short-term interfund loans, if any, are classified as “interfund receivables/payables.” Any residual balances between governmental activities and business-type activities are reported in the Village-wide financial statements as “internal balances.”

i. Advances to Other Funds

Noncurrent portions of long-term interfund loan receivables are reported as advances between funds in the fund financial statements. The advances are offset equally by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

j. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses on the consumption method.

k. Land Held for Resale

The Village has purchased several pieces of real property within the Village with the intent of reselling the property to developers for future redevelopment. Land held for resale is reported at the lower of cost or fair value. Reported land held for resale is equally offset by a nonspendable fund balance, which indicates that portion of the fund balance is unavailable to the fund.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**1. Capital Assets**

Capital assets, which include property, plant, equipment, water and sewer system, intangible assets and infrastructure assets (e.g., roads, bridges and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. General infrastructure assets acquired prior to May 1, 2004, are not reported in the financial statements. Capital assets are defined by the Village as assets with an initial, individual cost in excess of \$5,000 or more and a useful life of more than one year.

All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation of all assets is provided on the straight-line basis over the following estimated useful lives:

	<u>Years</u>
Buildings	15-50
Land improvements	20
Machinery and equipment	5-20
Infrastructure - roads	20
Infrastructure - other	30-50

**m. Compensated Absences**

Vested or accumulated vacation and sick leave are reported as an expenditure and a fund liability of the governmental fund that will pay it once retirement or separation has occurred. Vested or accumulated vacation and sick leave of proprietary funds and governmental activities are recorded as an expense and liability of those funds as the benefits accrue to employees.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**n. Long-Term Obligations**

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund financial statements. Bond premiums and discounts, as well as gains/losses on refundings, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. The gain/loss on refunding is reported as a deferred inflow/outflow of resources. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

**o. Fund Equity/Net Position**

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets, represents the book value of capital assets less any long-term debt principal outstanding issued to construct capital assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Village or through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not spendable in form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the Village. Committed fund balance is constrained by formal actions of the Village's Board of Trustees, which is considered the Village's highest level of decision-making authority. Formal actions are ordinances approved by the Board of Trustees. Assigned fund balance represents amounts constrained by the Village's intent to use them for a specific purpose. The Board of Trustees has not designated any members of management for this purpose. Any residual fund balance in the General Fund and deficit fund balances in other governmental funds are reported as unassigned.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**o. Fund Equity/Net Position (Continued)**

If an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Village will consider restricted fund balance to have been spent before unrestricted fund balance. Further, if there is an expenditure incurred for purposes for which committed, assigned or unassigned fund balance classifications could be used, then the Village will consider committed fund balance be spent before assigned fund balance and consider assigned fund balance to be spent before unassigned fund balance.

The Village does not have a minimum fund balance policy.

**p. Interfund Transactions**

Interfund services are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except interfund services and reimbursements, are reported as transfers.

**q. Accounting Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**r. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**2. DEPOSITS AND INVESTMENTS**

The Village and pension funds categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

a. Village

The Village maintains a cash and investment pool that is available for use by all funds, except the pension trust fund. Each fund's portion of this pool is displayed on the financial statements as cash and investments. In addition, investments are separately held by several of the Village's funds. The deposits and investments of the pension trust fund are held separately from those of other funds.

Permitted Deposits and Investments - The Village's investment policy authorizes the Village to make deposits/invest in accordance with Illinois Compiled Statutes (ILCS) including investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services and The Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value). The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

b. Village Deposits with Financial Institutions

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety (preservation of capital and protection of investment principal), liquidity and yield.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**2. DEPOSITS AND INVESTMENTS (Continued)**

b. Village Deposits with Financial Institutions (Continued)

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 102% of the fair market value of the funds secured, with collateral held by the Village or an independent third party in the Village's name.

The Village does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

The Village limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in external investment pools.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. The Village does not have a formal investment policy addressing custodial credit risk related to investments.

Concentration of credit risk - The Village places no limit on the amount the Village may invest in any one issuer. More than 5% of the Village's investments are in The Illinois Funds. These investments are 100% of the Village's investments.

**3. RECEIVABLES - TAXES**

Property taxes for 2020 attach as an enforceable lien on January 1, 2020. Taxes are levied in December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and issued on or about February 1 and July 1 and are payable in two installments, on or about March 1 and August 1. The County collects such taxes and remits them periodically.

For governmental fund types and governmental activities, only property taxes which are intended to finance the current fiscal year and collected within 60 days subsequent to year end are recorded as revenue.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

---

**4. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balances	Increases/ Transfers	Decreases/ Transfers	Ending Balances
<b>GOVERNMENTAL ACTIVITIES</b>				
Capital assets not being depreciated				
Land	\$ 3,552,403	\$ 262,712	\$ -	\$ 3,815,115
Construction in progress	-	52,060	-	52,060
Total capital assets not being depreciated	<u>3,552,403</u>	<u>314,772</u>	<u>-</u>	<u>3,867,175</u>
Capital assets being depreciated				
Land improvements	1,085,347	-	-	1,085,347
Infrastructure	12,323,937	1,317,728	-	13,641,665
Buildings	7,975,583	296,193	-	8,271,776
Machinery and equipment	4,079,941	486,899	15,000	4,551,840
Software	94,615	-	-	94,615
Total capital assets being depreciated	<u>25,559,423</u>	<u>2,100,820</u>	<u>15,000</u>	<u>27,645,243</u>
Less accumulated depreciation for				
Land improvements	458,969	40,215	-	499,184
Infrastructure	4,951,441	649,142	-	5,600,583
Buildings	2,647,119	199,398	-	2,846,517
Machinery and equipment	2,906,000	222,814	15,000	3,113,814
Software	69,384	18,923	-	88,307
Total accumulated depreciation	<u>11,032,913</u>	<u>1,130,492</u>	<u>15,000</u>	<u>12,148,405</u>
Total capital assets being depreciated, net	<u>14,526,510</u>	<u>970,328</u>	<u>-</u>	<u>15,496,838</u>
<b>GOVERNMENTAL ACTIVITIES</b>				
<b>CAPITAL ASSETS, NET</b>	<b>\$ 18,078,913</b>	<b>\$ 1,285,100</b>	<b>\$ -</b>	<b>\$ 19,364,013</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Capital assets not being depreciated				
Land	\$ 92,671	\$ -	\$ -	\$ 92,671
Construction in progress	50,150	-	50,150	-
Total capital assets not being depreciated	<u>142,821</u>	<u>-</u>	<u>50,150</u>	<u>92,671</u>
Capital assets being depreciated				
Land improvements	38,000	-	-	38,000
Infrastructure	4,690,001	713,318	-	5,403,319
Buildings	353,110	-	-	353,110
Machinery and equipment	741,268	1,168,439	-	1,909,707
Total capital assets being depreciated	<u>5,822,379</u>	<u>1,881,757</u>	<u>-</u>	<u>7,704,136</u>
Less accumulated depreciation for				
Land improvements	38,000	-	-	38,000
Infrastructure	810,986	100,933	-	911,919
Buildings	353,110	-	-	353,110
Machinery and equipment	298,987	66,785	-	365,772
Total accumulated depreciation	<u>1,501,083</u>	<u>167,718</u>	<u>-</u>	<u>1,668,801</u>
Total capital assets being depreciated, net	<u>4,321,296</u>	<u>1,714,039</u>	<u>-</u>	<u>6,035,335</u>
<b>BUSINESS-TYPE ACTIVITIES</b>				
<b>CAPITAL ASSETS, NET</b>	<b>\$ 4,464,117</b>	<b>\$ 1,714,039</b>	<b>\$ (50,150)</b>	<b>\$ 6,128,006</b>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**4. CAPITAL ASSETS (Continued)**

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

GOVERNMENTAL ACTIVITIES	
General government	\$ 92,355
Public safety	151,048
Public works	875,591
Culture and recreation	<u>11,498</u>
 TOTAL - GOVERNMENTAL ACTIVITIES	 <u>\$ 1,130,492</u>

**5. RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The Village's exposure has not exceeded insurance coverage for the past three years. To mitigate these risks, the Village participates in the Municipal Insurance Cooperative Agency (MICA). MICA is a public entity risk pool whose members are Illinois municipalities. MICA manages and funds first party property losses, third party liability claims, workers' compensation claims and public officials' liability claims of its members. MICA also had a third party administrator that works on behalf of MICA members to administer claims, MICA provides \$2,000,000 of coverage after a \$1,000 deductible. The Village pays an annual contribution to MICA based upon the Village's share of liability exposure and prior experience within the pool to cover potential claims to the total loss aggregate. Amounts paid into the pool in excess of claims for any coverage year can be returned to the members in the form of a dividend in subsequent periods.

**Health Insurance**

The Village purchases employee health insurance from third party insurance company providers.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**6. LONG-TERM DEBT**

a. Changes in Long-Term Liabilities

During the fiscal year, the following changes occurred in governmental activities long-term liabilities:

	Balances January 1	Additions	Reductions	Refundings	Balances December 31	Current Portion
<b>GOVERNMENTAL ACTIVITIES</b>						
General obligation bonds	\$ 11,365,000	\$ 13,835,000	\$ 1,040,000	\$ 3,405,000	\$ 20,755,000	\$ 1,435,000
Unamortized bond premium	88,600	1,441,227	69,998	-	1,459,829	-
Unamortized bond discount	(44,121)	44,121	-	-	-	-
Net pension liability -						
Police Pension	16,134,702	933,602	-	-	17,068,304	-
Capital lease payable	106,280	559,137	87,905	-	577,512	182,740
Compensated absences	415,827	4,280	41,583	-	378,524	37,852
Total OPEB liability	2,782,893	1,061,108	30,124	-	3,813,877	24,440
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 30,849,181</b>	<b>\$ 17,878,475</b>	<b>\$ 1,269,610</b>	<b>\$ 3,405,000</b>	<b>\$ 44,053,046</b>	<b>\$ 1,680,032</b>

During the fiscal year, the following changes occurred in business-type activities long-term liabilities:

	Balances January 1	Additions	Reductions	Balances December 31	Current Portion
<b>BUSINESS-TYPE ACTIVITIES</b>					
Capital lease payable	\$ -	\$ 1,268,782	\$ 64,675	\$ 1,204,107	\$ 123,801
Compensated absences	25,431	1,678	2,543	24,566	2,457
Total OPEB liability	278,666	125,017	3,549	400,134	2,879
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 304,097</b>	<b>\$ 1,395,477</b>	<b>\$ 70,767</b>	<b>\$ 1,628,807</b>	<b>\$ 129,137</b>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

---

**6. LONG-TERM DEBT (Continued)**

a. Changes in Long-Term Liabilities (Continued)

The Village has capital leases for various capital expenditures within the Village including various administrative, police and public works equipment. These leases are serviced in the Village's General Fund and Water and Sewer Fund. Aggregate principal and interest requirements to maturity by year for the Village's installment notes are as follows:

Year Ending December 31,	Governmental Activities		
	Principal	Interest	Total
2022	\$ 182,740	\$ 17,983	\$ 200,723
2023	136,492	18,160	154,652
2024	132,096	6,912	139,008
2025	90,288	2,900	93,188
2026	35,896	375	36,271
<b>TOTAL</b>	<b>\$ 577,512</b>	<b>\$ 46,330</b>	<b>\$ 623,842</b>
Year Ending December 31,	Business-Type Activities		
	Principal	Interest	Total
2022	\$ 123,801	\$ 32,948	\$ 156,749
2023	127,383	29,366	156,749
2024	131,068	25,681	156,749
2025	134,860	21,889	156,749
2026	117,207	17,987	135,194
2027	120,519	14,675	135,194
2028	123,924	11,270	135,194
2029	127,425	7,769	135,194
2030	131,026	4,168	135,194
2031	66,894	702	67,596
<b>TOTAL</b>	<b>\$1,204,107</b>	<b>\$ 166,455</b>	<b>\$1,370,562</b>

b. General Obligation Bonds

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities, refunding prior issuances and providing working capital for the Village.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**6. LONG-TERM DEBT (Continued)**

b. General Obligation Bonds (Continued)

General obligation bonds are direct obligations and pledge the full faith and credit of the Village and are payable from governmental activities/funds. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired By	Balances January 1	Additions	Reductions/ Refundings	Balances December 31	Current Portion
<b>GOVERNMENTAL ACTIVITIES</b>						
\$5,365,000 General Obligation Bonds, Series 2012A, dated November 1, 2012, due in annual installments of \$160,000 to \$395,000 through December 15, 2032, interest at 1.40% to 3.70% payable each June 15 and December 15	Bond and Interest Fund	\$ 3,950,000	\$ -	\$ 3,675,000	\$ 275,000	\$ 275,000
\$3,255,000 Taxable General Obligation Bonds, Series 2017A, dated June 29, 2017, due in annual installments of \$120,000 to \$250,000 through December 15, 2036, interest at 2.40% to 5.15% payable each June 15 and December 15	Bond and Interest Fund	2,885,000	\$ -	130,000	2,755,000	135,000
\$6,470,000 General Obligation Refunding Bonds, Series 2017B, dated June 29, 2017, due in annual installments of \$240,000 to \$670,000 through December 15, 2028, interest at 2% to 4% payable each June 15 and December 15	Bond and Interest Fund	4,530,000	\$ -	595,000	3,935,000	630,000
\$10,145,000 General Obligation Bonds, Series 2021A, dated September, 2021, due in annual installments of \$340,000 to \$2,055,000 through December 15, 2041, interest at 3.00% to 4.00% payable each June 15 and December 15	Capital Improvement Fund	\$ -	10,145,000	\$ -	10,145,000	340,000

**VILLAGE OF RIVER GROVE, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

---

**6. LONG-TERM DEBT (Continued)**

b. General Obligation Bonds (Continued)

Issue	Fund Debt Retired By	Balances January 1	Additions	Reductions/ Refundings	Balances December 31	Current Portion
<b>GOVERNMENTAL ACTIVITIES (Continued)</b>						
\$3,690,000 Taxable General Obligation Refunding Bonds, Series 2021B, dated September, 2021, due in annual installments of \$45,000 to \$385,000 through December 15, 2032, interest at 0.30% to 2.21% payable each June 15 and December 15	Bond and Interest Fund	\$ -	\$ 3,690,000	\$ 45,000	\$ 3,645,000	\$ 55,000
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>		<b>\$ 11,365,000</b>	<b>\$ 13,835,000</b>	<b>\$ 4,445,000</b>	<b>\$ 20,755,000</b>	<b>\$ 1,435,000</b>

c. Debt Service Requirements to Maturity

Annual debt service requirements to maturity are as follows:

Year Ending December 31,	Governmental Activities		
	Principal	Interest	Total
2022	\$ 1,435,000	\$ 848,611	\$ 2,283,611
2023	1,430,000	677,596	2,107,596
2024	1,475,000	638,160	2,113,160
2025	1,515,000	590,007	2,105,007
2026	1,575,000	539,619	2,114,619
2027	1,320,000	485,907	1,805,907
2028	1,365,000	441,735	1,806,735
2029	990,000	393,908	1,383,908
2030	1,025,000	360,266	1,385,266
2031	1,060,000	324,872	1,384,872
2032	1,095,000	287,801	1,382,801
2033	740,000	248,945	988,945
2034	225,000	216,873	441,873
2035	1,355,000	183,485	1,538,485
2036	250,000	148,325	398,325
2037	-	111,850	111,850
2038	1,845,000	87,250	1,932,250
2039	-	61,650	61,650
2040	-	41,700	41,700
2041	2,055,000	21,150	2,076,150
<b>TOTAL</b>	<b>\$ 20,755,000</b>	<b>\$ 6,709,710</b>	<b>\$ 27,464,710</b>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**6. LONG-TERM DEBT (Continued)**

d. Current Refunding

On August 29, 2021, the Village issued \$3,690,000 of the Taxable General Obligation Refunding Bonds, Series 2021B, to refund \$3,405,000 of the General Obligation Bonds, Series 2012A. The refunded bonds were paid from escrow on December 15, 2021. As a result of the refunding, the Village achieved cash flow savings of \$181,042 and an economic gain on the refunding of \$159,980.

**7. INTERFUND ASSETS/LIABILITIES**

a. Transfers In/Out

Interfund transfers during the year ended December 31, 2021 consisted of the following:

	Fund	Transfers In	Transfers Out
Major Governmental			
General		\$ 68,359	\$ -
Total Major Governmental		<u>68,359</u>	<u>-</u>
Nonmajor Governmental			
Northeast TIF		-	68,359
Total Nonmajor Governmental		<u>-</u>	<u>68,359</u>
<b>TOTAL</b>		<b>\$ 68,359</b>	<b>\$ 68,359</b>

The purpose of significant transfers is as follows:

- \$68,359 transfer for the reimbursement of expenditures from the Northeast TIF Fund to the General Fund. These amounts will not be repaid.

b. Due From/To Other Funds

Due from/to other funds at December 31, 2021 consisted of the following:

	Fund	Due From	Due To
Major Governmental			
General		\$ 1,125,889	\$ -
Bond and Interest		<u>-</u>	<u>88,899</u>
Total Major Governmental		<u>1,125,889</u>	<u>88,899</u>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**7. INTERFUND ASSETS/LIABILITIES (Continued)**

b. Due From/To Other Funds (Continued)

Fund	Due From	Due To
Major Business-Type		
Water and Sewer	\$ -	\$ 672,462
Total Major Business-Type	<u>-</u>	<u>672,462</u>
Nonmajor Governmental		
Northeast TIF	- 187,842	
Motor Fuel Tax	- 176,686	
Total Nonmajor Governmental	<u>-</u>	<u>364,528</u>
<b>TOTAL</b>	<b>\$ 1,125,889</b>	<b>\$ 1,125,889</b>

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. All interfund payables are expected to be repaid in the next fiscal year.

**8. CONTINGENT LIABILITIES**

a. Litigation

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

b. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS**

The Village contributes to the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois (other than those covered by the Police Pension Plan). The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole but not by individual employer. That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at [www.imrf.org](http://www.imrf.org).

The table below is a summary for all pension plans as of and for the year ended December 31, 2021:

	IMRF	Police Pension	Total
Net pension liability (asset)	\$ (1,280,367)	\$ 17,068,304	\$ 15,787,937
Deferred outflows of resources	436,216	3,105,152	3,541,368
Deferred inflows of resources	1,895,447	2,599,533	4,494,980
Pension expense (income)	(351,416)	1,221,070	869,654

a. Plan Descriptions

Illinois Municipal Retirement Fund

*Plan Administration*

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Plan Membership*

At December 31, 2021, IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	46
Inactive employees entitled to but not yet receiving benefits	38
Active employees	85
 TOTAL	 169

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Benefits Provided*

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011 are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years and 2% for each year thereafter. Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

*Contributions*

Participating members are required to contribute 4.50% of their annual covered salary to IMRF. The Village is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the calendar year ended December 31, 2021 was 10.28% of covered payroll.

*Actuarial Assumptions*

The Village's net pension liability was measured as of December 31, 2021 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Actuarial Assumptions (Continued)*

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.25%
Salary increases	2.85% to 13.75%
Interest rate	7.25%
Cost of living adjustments	3.00%
Asset valuation method	Market value

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables and future mortality improvements projected using scale MP-2020.

*Discount Rate*

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Village's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Changes in the Net Pension Liability (Asset)*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability (Asset)
<b>BALANCES AT JANUARY 1, 2021</b>	<u>\$ 12,749,423</u>	<u>\$ 12,896,114</u>	<u>\$ (146,691)</u>
Changes for the period			
Service cost	265,349	-	265,349
Interest	909,939	-	909,939
Difference between expected and actual experience	293,348	-	293,348
Changes in assumptions	-	-	-
Employer contributions	-	289,968	(289,968)
Employee contributions	-	149,106	(149,106)
Net investment income	-	2,160,342	(2,160,342)
Benefit payments and refunds	(662,434)	(662,434)	-
Administrative expense	-	-	-
Other (net transfer)	-	2,896	(2,896)
Net changes	<u>806,202</u>	<u>1,939,878</u>	<u>(1,133,676)</u>
<b>BALANCES AT DECEMBER 31, 2021</b>	<u>\$ 13,555,625</u>	<u>\$ 14,835,992</u>	<u>\$ (1,280,367)</u>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2021, the Village recognized pension expense of \$(351,416). At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 356,009	\$ 64,763
Changes in assumption	80,207	135,439
Net difference between projected and actual earnings on pension plan investments	-	1,695,245
 TOTAL	 \$ 436,216	 \$ 1,895,447

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending <u>December 31,</u>	
2022	\$ (265,796)
2023	(604,645)
2024	(410,089)
2025	(220,309)
2026	41,608
Thereafter	-
 TOTAL	 \$ (1,459,231)

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability (asset)	\$ 256,081	\$ (1,280,367)	\$ (2,502,425)

Police Pension Plan

*Plan Administration*

Police sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contributions levels are governed by Illinois Compiled Statutes (Chapter 40 - Article 5/3) and can be amended only by the Illinois legislature. The Village accounts for the Police Pension Plan as a pension trust fund.

The Police Pension Plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the Village President and three members are elected by plan members.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Plan Membership*

At December 31, 2021, the Police Pension Plan's membership consisted of:

Inactive plan members currently receiving benefits	20
Inactive plan members entitled to benefits but not yet receiving them	-
Active plan members	
Vested	28
Nonvested	2
<b>TOTAL</b>	<b>50</b>

*Benefits Provided*

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to  $\frac{1}{2}$  of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after May 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Benefits Provided* (Continued)

months of service in that period. Police officers' salary for pension purposes is capped at \$108,006 for 2017, plus the amount automatically increases by the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., 1/2% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the May 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions*

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the Police Pension Plan and the administrative costs as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. It is the Village's policy to fund the Police Pension Plan to achieve 100% funding by the same date. The employer contribution for the fiscal year ended December 31, 2021 was 63.29% of covered payroll.

The Police Pension Plan does not issue a separate financial report.

*Investment Policy*

The Police Pension Fund (the Fund) requires investments to be made in accordance with ILCS and the Fund's investment policy, which allows the Fund to invest in bonds, notes and other obligations of the United States Government; corporate debentures and obligations; insured mortgage notes and loans; common and preferred stocks; stock options; and other investment vehicles as set forth in the ILCS.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Policy* (Continued)

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in which best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major assets class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of December 31, 2021 are listed in the table below.

Concentration of credit risk - The Fund's investment policy provides diversification guidelines on the amount of the portfolio that can be invested in any one investment vehicle. Diversification by security is as follows:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed income	55.00%	2.50%
Other investments	45.00%	5.50%

Small and temporary variations from the above are allowed for by the policy.

The Fund's investment policy prohibits short selling, securities lending, financial futures, margins, options, nonmarketable securities, commodities, speculative real estate or other specialized derivative investments.

*Investment Valuations*

All investments in the plan are stated at fair value and are recorded as of the trade date. Investment income is recognized as earned. Gains and losses on sales and exchanges of fixed income securities are recognized on the transaction date.

The Fund has the following recurring fair value measurements as of December 31, 2021: U.S. Treasury notes and mutual funds are valued using quoted prices in active markets for identical assets (Level 1 inputs). The U.S. agency obligations, the corporate bonds, CMO and asset backed securities and mortgage pools are valued using quoted matrix pricing models (Level 2 inputs).

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Concentrations*

Concentration of credit risk is the risk that the Fund has a high percentage of its investments invested in one type of investment. The Fund's investment policy limits the amount of the portfolio that can be invested in any one investment vehicle. The investment policy does not include any limitations on how much U.S. Treasury or U.S. agency securities can be held in the portfolio.

*Investment Rate of Return*

For the year ended December 31, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 9.18%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policies do not require pledging of collateral for all bank balances in excess of federal depository insurance, since flow-through FDIC insurance is available for the Fund's deposits with financial institutions.

*Interest Rate Risk*

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2021:

	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	Greater than 10
U.S. Treasury notes	\$ 3,145,301	\$ -	\$ 2,442,153	\$ 703,148	\$ -
Corporate bonds	3,303,171	-	1,455,039	1,769,722	78,410
U.S. agency obligations	11,740	-	1,049	5,167	5,524
Mortgage pools	261,469	-	-	-	261,469
CMO and asset backed	45,608	-	45,608	-	-
<b>TOTAL</b>	<b>\$ 6,767,289</b>	<b>\$ -</b>	<b>\$ 3,943,849</b>	<b>\$ 2,478,037</b>	<b>\$ 345,403</b>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Interest Rate Risk* (Continued)

In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio into an equity portion and fixed income portion to allow the Fund to maximize current returns while allowing stability of the Fund and providing for long-term return on investment.

*Credit Risk*

The Fund's investment policy requires all fixed income investments to be of investment grade quality or higher at purchase. Also, according to the provisions of ILCS, fixed income purchases shall be limited to obligations issued or guaranteed as to principal and interest by the United States Government or any agency or instrumentally thereof, or to corporate issues. All securities shall be of "investment grade" quality; that is, at the time of purchases, rated no lower than Baa by Moody's and no lower than BBB- by Standard and Poor's. Corporate bonds are rated A to BBB- as of December 31, 2021. CMO, mortgage pools, U.S. agency obligations and asset backed securities are rated AAA as of December 31, 2021.

*Custodial Credit Risk*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. The Fund's policy requires reporting and monitoring of investment managers and custodians. To additionally limit its exposure, the Fund prepares all transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation performed as of December 31, 2021 using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal level dollar
Assumptions	
Inflation	2.50%
Salary increases	3.50% to 11.00%
Interest rate	6.50%
Cost of living adjustments	3.00%
Asset valuation method	Fair value

Mortality rates were based on the RP-2014 Mortality Table with blue collar adjustment, projected generationally from 2010 using improvement scale MP-2021. An experience study was performed October 5, 2017.

*Discount Rate*

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan members contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution related and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the Village calculated using the discount rate of 6.50% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50%) or 1 percentage point higher (7.50%) than the current rate:

	1% Decrease (5.50%)	Current Discount Rate (6.50%)	1% Increase (7.50%)
Net pension liability	\$ 21,720,156	\$ 17,068,304	\$ 13,306,335

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
<b>BALANCES AT JANUARY 1, 2021</b>	<u>\$ 28,566,768</u>	<u>\$ 12,432,066</u>	<u>\$ 16,134,702</u>
Changes for the period			
Service cost	523,152	-	523,152
Interest	1,850,361	-	1,850,361
Changes of benefit terms	-	-	-
Difference between expected and actual experience	604,156	-	604,156
Changes in assumptions	894,890	-	894,890
Employer contributions	-	1,424,216	(1,424,216)
Employee contributions	-	371,338	(371,338)
Net investment income	-	1,164,326	(1,164,326)
Benefit payments and refunds	(1,245,648)	(1,245,648)	-
Administrative expense	-	(20,923)	20,923
Other (net transfer)	-	-	-
Net changes	<u>2,626,911</u>	<u>1,693,309</u>	<u>933,602</u>
<b>BALANCES AT DECEMBER 31, 2021</b>	<u>\$ 31,193,679</u>	<u>\$ 14,125,375</u>	<u>\$ 17,068,304</u>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Changes in the Net Pension Liability* (Continued)

There were assumptions changes related to the mortality rate in 2021.

As of December 31, 2021, the Plan fiduciary net position as a percentage of the total pension liability was 45.28%.

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2021, the Village recognized pension expense of \$1,221,070. At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to the Police Pension Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,256,293	\$ 345,300
Changes in assumption	1,848,859	1,426,950
Net difference between projected and actual earnings on pension plan investments	-	827,283
<b>TOTAL</b>	<b>\$ 3,105,152</b>	<b>\$ 2,599,533</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Police Pension Plan will be recognized in pension expense as follows:

Year Ending  
December 31,

2022	\$ (175,790)
2023	(47,260)
2024	133,382
2025	345,446
2026	249,841
Thereafter	-
<b>TOTAL</b>	<b>\$ 505,619</b>

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**9. EMPLOYEE RETIREMENT SYSTEMS (Continued)**

b. Summary of Significant Accounting Policies and Plan Asset Matters

Related Party Transactions: There were no securities of the employer or any other related parties included in plan assets, including any loans.

Administrative costs for the Police Pension Plan are financed primarily through investment earnings.

**10. OTHER POSTEMPLOYMENT BENEFITS**

a. Plan Description

In addition to providing the pension benefits described, the Village provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan (the Plan). The benefits and benefit levels are governed by the Village and can be amended by the Village through its personnel manual. The Plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the Plan. The Plan does not issue a separate report. The activity of the Plan is reported in the Village's governmental activities.

The Plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

b. Benefits Provided

The Village provides postretirement health insurance to its eligible employees until the age of 65 (enrolled at time of employee's retirement). To be eligible for benefits, the employee must qualify for retirement under IMRF, Police Pension, or meet COBRA requirements. The liability is based on an implicit subsidy; the Village had no explicit subsidies. For certain disabled employees who qualify for health insurance benefits under the Public Safety Employee Benefits Act (PSEBA), the Village is required to pay 100% of the cost of basic health insurance for the employee and their dependents for their lifetime.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**10. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

c. Membership

At December 31, 2021, membership consisted of:

Inactive fund members or beneficiaries currently receiving benefit payments	3
Inactive fund members entitled to but not yet receiving benefit payments	-
Active fund members	<u>57</u>
<b>TOTAL</b>	<b><u>60</u></b>
Participating employers	<u>1</u>

d. Total OPEB Liability

The Village's total OPEB liability was measured as of December 31, 2021 and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as of that date

The total OPEB liability at December 31, 2021, as determined by an actuarial valuation as of the December 31, 2021 using the alternative measurement method, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Actuarial valuation date	December 31, 2021
Measurement date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.50%
Discount rate	2.25%
Healthcare cost trend rates	7.50% Initial 4.50% Ultimate
Asset valuation method	N/A

Mortality rates were based on the SOA Pub-2010 Total Dataset Mortality Table fully generational using Scale MP-2019.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**10. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

e. Discount Rate

The discount rate used to measure the total OPEB liability was 2.25%. The discount rate was based on the S&P Municipal Bond 20-year high-grade rate index rate for tax exempt general obligation municipal bonds rated AA or better at December 31, 2021.

f. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
<b>BALANCES AT JANUARY 1, 2021</b>	<u>\$ 3,061,559</u>
Changes for the period	
Service cost	232,826
Interest	69,552
Changes of benefit terms	-
Difference between expected and actual experience	349,493
Changes in assumptions	527,900
Net investment income	-
Benefit payments and refunds	(27,319)
Administrative expense	-
	<u>1,152,452</u>
<b>BALANCES AT DECEMBER 31, 2021</b>	<u>\$ 4,214,011</u>

There were changes in assumptions related to the discount rate in 2021.

**VILLAGE OF RIVER GROVE, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

---

**10. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

g. Rate Sensitivity

The following is a sensitive analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Village calculated using the discount rate of 2.25% as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.25%) or 1 percentage point higher (3.25%) than the current rate:

	1% Decrease (1.25%)	Current Discount Rate (2.25%)	1% Increase (3.25%)
Total OPEB liability	\$ 4,523,529	\$ 4,214,011	\$ 3,915,911

The table below presents the total OPEB liability of the Village calculated using the healthcare rate of 7.50% decreasing to 4.50% as well as what the Village's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (6.50% decreasing to 3.50%) or 1 percentage point higher (8.50% decreasing to 5.50%) than the current rate:

	1% Decrease (6.50% to 3.50%)	Current Healthcare Rate (7.50% to 4.50%)	1% Increase (8.50% to 5.50%)
Total OPEB liability	\$ 3,737,731	\$ 4,214,011	\$ 4,770,367

h. OPEB Expense

For the year ended December 31, 2021, the Village recognized OPEB expense of \$1,179,771.

**11. SUBSEQUENT EVENTS**

In February 2022, the Village entered into an agreement for the purchase of various capital equipment. To provide funding for this project, the Village entered into a lease agreement for \$760,000. The lease agreement has quarterly payments of \$41,367, including interest ranging from 3.00% to 3.50% and matures in 2027.

**REQUIRED SUPPLEMENTARY INFORMATION**

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
GENERAL FUND**

For the Year Ended December 31, 2021

---

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 6,998,383	\$ 6,319,360
Other taxes	3,504,600	4,518,966
Licenses, permits and fees	553,224	612,802
Fines and forfeitures	271,000	416,044
Charges for services	1,352,700	1,642,584
Intergovernmental	604,971	913,178
Investment income	75,000	(2,094)
Miscellaneous	<u>287,500</u>	<u>371,779</u>
 Total revenues	 <u>13,647,378</u>	 <u>14,792,619</u>
<b>EXPENDITURES</b>		
Current		
Administration	992,499	1,203,927
Public health	25,170	28,077
Senior PACE bus service	24,250	22,796
Building/planning	366,365	400,229
General services	1,033,580	969,413
Police department	5,674,620	5,668,989
Fire protection	1,705,381	1,708,674
Public works	2,732,900	2,122,326
Culture and recreation	455,526	355,461
Debt service		
Principal	55,086	87,905
Interest and other charges	3,073	9,544
Capital outlay	<u>833,350</u>	<u>773,465</u>
 Total expenditures	 <u>13,901,800</u>	 <u>13,350,806</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	 <u>(254,422)</u>	 <u>1,441,813</u>
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers in	-	68,359
Proceeds from capital leases	-	559,137
 Total other financing sources (uses)	 -	 627,496
<b>NET CHANGE IN FUND BALANCE</b>	 <u>\$ (254,422)</u>	 <u>2,069,309</u>
<b>FUND BALANCE, JANUARY 1</b>		 <u>6,080,487</u>
<b>FUND BALANCE, DECEMBER 31</b>		 <u>\$ 8,149,796</u>

(See independent auditor's report.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Last Five Fiscal Years

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>TOTAL OPEB LIABILITY</b>					
Service cost	\$ 86,516	\$ 143,376	\$ 126,882	\$ 175,844	\$ 232,826
Interest	47,362	71,930	79,717	82,886	69,552
Changes in benefit terms	-	-	-	-	-
Changes of assumptions	53,549	(91,717)	110,170	223,379	527,900
Differences between expected and actual experience	-	(216,822)	280,916	229,765	349,493
Benefit payments, including refunds of member contributions	(19,526)	(30,143)	(53,510)	(33,673)	(27,319)
Net change in total OPEB liability	167,901	(123,376)	544,175	678,201	1,152,452
Total OPEB liability - beginning	1,794,658	1,962,559	1,839,183	2,383,358	3,061,559
<b>TOTAL OPEB LIABILITY - ENDING</b>					
	<u>\$ 1,962,559</u>	<u>\$ 1,839,183</u>	<u>\$ 2,383,358</u>	<u>\$ 3,061,559</u>	<u>\$ 4,214,011</u>
Covered-employee payroll	\$ 2,737,263	\$ 2,833,067	\$ 3,205,202	\$ 3,500,832	\$ 3,840,934
Employer's total OPEB liability as a percentage of covered-employee payroll	71.70%	64.92%	74.36%	87.45%	109.71%

There were changes in assumptions related to the discount rate in 2021.

There were changes in assumptions related to the discount rate in 2020.

There were changes in assumptions related to the discount rate, mortality rates, termination rates, payroll growth rates and healthcare trend rates in 2019.

There were changes in assumptions related to the discount rate and the premium rates in 2018.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS  
ILLINOIS MUNICIPAL RETIREMENT FUND**

Last Seven Fiscal Years

---

<b>FISCAL YEAR ENDED</b>	<b>April 30, 2016</b>	<b>April 30, 2017</b>	<b>December 31, 2017*</b>	<b>December 31, 2018</b>	<b>December 31, 2019</b>	<b>December 31, 2020</b>	<b>December 31, 2021</b>
Actuarially determined contribution	\$ 206,842	\$ 197,439	\$ 126,523	\$ 251,716	\$ 245,956	\$ 330,199	\$ 289,968
Contributions in relation to the actuarially determined contribution	<u>206,842</u>	<u>197,439</u>	<u>126,523</u>	<u>251,716</u>	<u>245,956</u>	<u>330,199</u>	<u>289,968</u>
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Covered payroll	\$ 2,029,750	\$ 1,845,603	\$ 1,136,775	\$ 2,016,953	\$ 2,322,535	\$ 2,731,181	\$ 2,821,164
Contributions as a percentage of covered payroll	10.19%	10.70%	11.13%	12.48%	10.59%	12.09%	10.28%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior calendar year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percentage of pay, closed and the amortization period was 22 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return of 7.25% annually, projected salary increases assumption of 3.35% to 14.25%, compounded annually and postretirement benefit increases of 3.25% compounded annually.

Assumption changes were made for salary increases and inflation rates.

\*The Village changed to a December 31 year end for the fiscal year ended December 31, 2017.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS  
ILLINOIS MUNICIPAL RETIREMENT FUND**

Last Seven Fiscal Years

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>TOTAL PENSION LIABILITY</b>							
Service cost	\$ 246,163	\$ 235,145	\$ 190,195	\$ 177,272	\$ 225,763	\$ 262,777	\$ 265,349
Interest	741,310	772,237	821,546	840,567	880,376	894,892	909,939
Changes in benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	(55,453)	235,078	283,026	254,037	(106,369)	(20,922)	293,348
Changes of assumptions	11,970	(24,568)	(405,145)	304,739	-	(128,096)	-
Benefit payments, including refunds of member contributions	(514,828)	(508,749)	(622,235)	(636,877)	(693,728)	(942,366)	(662,434)
Net change in total pension liability	429,162	709,143	267,387	939,738	306,042	66,285	806,202
Total pension liability - beginning	10,031,666	10,460,828	11,169,971	11,437,358	12,377,096	12,683,138	12,749,423
<b>TOTAL PENSION LIABILITY - ENDING</b>							
	<b>\$ 10,460,828</b>	<b>\$ 11,169,971</b>	<b>\$ 11,437,358</b>	<b>\$ 12,377,096</b>	<b>\$ 12,683,138</b>	<b>\$ 12,749,423</b>	<b>\$ 13,555,625</b>
<b>PLAN FIDUCIARY NET POSITION</b>							
Contributions - employer	\$ 238,585	\$ 207,077	\$ 192,212	\$ 251,715	\$ 245,957	\$ 330,199	\$ 289,968
Contributions - member	111,555	95,482	80,355	106,799	104,540	127,325	149,106
Net investment income	46,800	631,894	1,707,327	(595,166)	1,910,325	1,713,582	2,160,342
Benefit payments, including refunds of member contributions	(514,828)	(508,749)	(622,235)	(636,877)	(693,728)	(942,366)	(662,434)
Administrative expense	(51,740)	154,714	(135,980)	158,870	37,787	(297,575)	2,896
Net change in plan fiduciary net position	(169,628)	580,418	1,221,679	(714,659)	1,604,881	931,165	1,939,878
Plan fiduciary net position - beginning	9,442,258	9,272,630	9,853,048	11,074,727	10,360,068	11,964,949	12,896,114
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>							
	<b>\$ 9,272,630</b>	<b>\$ 9,853,048</b>	<b>\$ 11,074,727</b>	<b>\$ 10,360,068</b>	<b>\$ 11,964,949</b>	<b>\$ 12,896,114</b>	<b>\$ 14,835,992</b>
<b>EMPLOYER'S NET PENSION LIABILITY (ASSET)</b>							
	<b>\$ 1,188,198</b>	<b>\$ 1,316,923</b>	<b>\$ 362,631</b>	<b>\$ 2,017,028</b>	<b>\$ 718,189</b>	<b>\$ (146,691)</b>	<b>\$ (1,280,367)</b>

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Plan fiduciary net position as a percentage of total pension liability	88.64%	88.21%	96.83%	83.70%	94.34%	101.15%	109.45%
Covered payroll	\$ 2,020,477	\$ 1,845,603	\$ 1,726,980	\$ 2,016,953	\$ 2,322,535	\$ 2,731,181	\$ 2,821,164
Employer's net pension liability (asset) as a percentage of covered payroll	58.81%	71.35%	21.00%	100.00%	30.92%	(5.37%)	(45.38%)

There were changes in assumptions related to project salary increases in 2020.

The discount rate assumption was changed from 7.50% to 7.25% in 2018.

There was a change in assumptions related to price inflation, salary increases, retirement age and mortality rates in 2017.

The discount rate assumption was changed from 7.48% to 7.50% in 2016. Changes in assumptions related to mortality rates were made since the prior valuation.

There was a change in assumptions related to the discount rate in 2015.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS  
POLICE PENSION FUND**

Last Ten Fiscal Periods

<b>FISCAL YEAR ENDED</b>	<b>April 30, 2013</b>	<b>April 30, 2014</b>	<b>April 30, 2015</b>	<b>April 30, 2016</b>	<b>April 30, 2017</b>	<b>December 31, 2017*</b>	<b>December 31, 2018</b>	<b>December 31, 2019</b>	<b>December 31, 2020</b>	<b>December 31, 2021</b>
Actuarially determined contribution	\$ 766,067	\$ 855,937	\$ 865,761	\$ 1,274,642	\$ 1,563,857	\$ 931,549	\$ 1,326,114	\$ 1,367,707	\$ 1,399,079	\$ 1,508,518
Contribution in relation to the actuarially determined contribution	582,045	825,636	688,527	1,115,353	993,210	491,945	1,102,068	1,324,423	1,364,605	1,424,216
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ 184,022</b>	<b>\$ 30,301</b>	<b>\$ 177,234</b>	<b>\$ 159,289</b>	<b>\$ 570,647</b>	<b>\$ 439,604</b>	<b>\$ 224,046</b>	<b>\$ 43,284</b>	<b>\$ 34,474</b>	<b>\$ 84,302</b>
Covered payroll	\$ 1,798,749	\$ 1,798,749	\$ 1,872,614	\$ 1,995,949	\$ 1,876,066	\$ 1,709,345	\$ 1,702,175	\$ 1,950,607	\$ 2,183,028	\$ 2,250,248
Contributions as a percentage of covered payroll	32.36%	45.90%	36.77%	55.88%	52.94%	28.78%	64.74%	67.90%	62.51%	63.29%

The information directly above is formatted to comply with the requirements of GASB Statement No. 67.

\*The Village changed to a December 31 year end for the fiscal year ended December 31, 2017.

The information presented was determined as part of the actuarial valuations as of December 31, 2021. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 19 years; the asset valuation method is market; and the significant actuarial assumptions were an investment rate of return at 6.50% (7.00% prior to 2016) annually, projected salary increases assumption of 3.50% to 11.00%, varying by service, including inflation, compounded annually and postretirement benefit increases of 3.00% compounded annually (1.25% for those hired on or after January 1, 2011).

(See independent auditor's report.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS  
POLICE PENSION FUND**

Last Eight Fiscal Periods

<b>MEASUREMENT DATE</b>	<b>April 30, 2015</b>	<b>April 30, 2016</b>	<b>April 30, 2017</b>	<b>December 31, 2017*</b>	<b>December 31, 2018</b>	<b>December 31, 2019</b>	<b>December 31, 2020</b>	<b>December 31, 2021</b>
<b>TOTAL PENSION LIABILITY</b>								
Service cost	\$ 427,935	\$ 456,111	\$ 486,898	\$ 358,991	\$ 437,908	\$ 430,131	\$ 483,340	\$ 523,152
Interest	1,325,272	1,374,078	1,502,175	1,074,581	1,555,392	1,693,803	1,720,312	1,850,361
Changes of benefit terms	-	-	-	-	-	2,553	-	-
Differences between expected and actual experience	565,183	71,109	(2,238,666)	(114,313)	(367,596)	(505,456)	1,129,244	604,156
Changes of assumptions	-	-	3,864,244	6,618,712	(6,426,689)	(84,887)	(148,754)	894,890
Benefit payments, including refunds of member contributions	(1,010,371)	(1,088,443)	(1,069,430)	(663,854)	(1,111,110)	(1,162,270)	(1,200,755)	(1,245,648)
Net change in total pension liability	1,308,019	812,855	2,545,221	7,274,117	(5,912,095)	373,874	1,983,387	2,626,911
Total pension liability - beginning	20,181,390	21,489,409	22,302,264	24,847,485	32,121,602	26,209,507	26,583,381	28,566,768
<b>TOTAL PENSION LIABILITY - ENDING</b>								
	<u>\$ 21,489,409</u>	<u>\$ 22,302,264</u>	<u>\$ 24,847,485</u>	<u>\$ 32,121,602</u>	<u>\$ 26,209,507</u>	<u>\$ 26,583,381</u>	<u>\$ 28,566,768</u>	<u>\$ 31,193,679</u>
<b>PLAN FIDUCIARY NET POSITION</b>								
Contributions - employer	\$ 688,567	\$ 1,115,353	\$ 993,210	\$ 491,945	\$ 1,102,068	\$ 1,324,423	\$ 1,364,605	\$ 1,424,216
Contributions - member	186,676	190,944	208,521	147,701	177,578	201,000	217,267	371,338
Contributions - other	-	-	-	-	-	-	-	-
Net investment income	415,535	70,407	541,180	733,095	(286,360)	1,495,955	1,281,407	1,164,326
Benefit payments, including refunds of member contributions	(1,010,371)	(1,088,443)	(1,069,430)	(663,854)	(1,111,110)	(1,162,270)	(1,200,755)	(1,245,648)
Administrative expense	(26,575)	(35,019)	(46,185)	(21,214)	(15,289)	(16,138)	(19,226)	(20,923)
Net change in plan fiduciary net position	253,832	253,242	627,296	687,673	(133,113)	1,842,970	1,643,298	1,693,309
Plan fiduciary net position - beginning	7,256,868	7,510,700	7,763,942	8,391,238	9,078,911	8,945,798	10,788,768	12,432,066
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>								
	<u>\$ 7,510,700</u>	<u>\$ 7,763,942</u>	<u>\$ 8,391,238</u>	<u>\$ 9,078,911</u>	<u>\$ 8,945,798</u>	<u>\$ 10,788,768</u>	<u>\$ 12,432,066</u>	<u>\$ 14,125,375</u>
<b>EMPLOYER'S NET PENSION LIABILITY</b>								
	<u><u>\$ 13,978,709</u></u>	<u><u>\$ 14,538,322</u></u>	<u><u>\$ 16,456,247</u></u>	<u><u>\$ 23,042,691</u></u>	<u><u>\$ 17,263,709</u></u>	<u><u>\$ 15,794,613</u></u>	<u><u>\$ 16,134,702</u></u>	<u><u>\$ 17,068,304</u></u>

MEASUREMENT DATE	April 30, 2015	April 30, 2016	April 30, 2017	December 31, 2017*	December 31, 2018	December 31, 2019	December 31, 2020	December 31, 2021
Plan fiduciary net position as a percentage of the total pension liability	34.95%	34.81%	33.77%	28.26%	34.13%	40.58%	43.52%	45.28%
Covered payroll	\$ 1,872,614	\$ 1,995,949	\$ 1,879,066	\$ 1,709,345	\$ 1,702,175	\$ 1,950,607	\$ 2,183,028	\$ 2,250,248
Employer's net pension liability as a percentage of covered payroll	746.48%	728.39%	875.77%	1,348.04%	1,014.21%	809.73%	739.10%	758.51%

There were assumptions changes related to the mortality rate in 2021.

There were assumptions changes related to the mortality rate in 2020.

There were assumptions changes related to the discount rate and mortality rate in 2019 and 2018.

The discount rate assumption was changed from 6.48% to 4.86% in the 2017.

\*The Village changed to a December 31 year end for the fiscal year ended December 31, 2017.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF INVESTMENT RETURNS  
POLICE PENSION FUND**

Last Eight Fiscal Periods

---

<b>FISCAL YEAR ENDED</b>	<b>April 30, 2015</b>	<b>April 30, 2016</b>	<b>April 30, 2017</b>	<b>December 31, 2017*</b>	<b>December 31, 2018</b>	<b>December 31, 2019</b>	<b>December 31, 2020</b>	<b>December 31, 2021</b>
Annual money-weighted rate of return, net of investment expense	(1.35%)	6.75%	7.00%	8.62%	(3.10%)	16.43%	11.70%	9.18%

\*The Village changed to a December 31 year end for the fiscal year ended December 31, 2017.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

## **VILLAGE OF RIVER GROVE, ILLINOIS**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

December 31, 2021

---

#### **BUDGETS**

Annual budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted for all governmental, proprietary and fiduciary funds, with the exception of the Northeast TIF Fund. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year end. A supplemental appropriations was adopted during the current fiscal year.

In establishing the budget, the Finance Department submits to the Board of Trustees the proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain taxpayer comments on the proposed fiscal year appropriation ordinance. The fiscal year appropriation, which is equal to the budgetary limits established by the Board of Trustees, is legally enacted for all applicable funds.

The appropriated budget is prepared by fund, function and department. Transfers of appropriations within a fund may only be made with the approval of the Board of Trustees. Transfers of appropriations between funds require the approval of the Board of Trustees.

The following funds had expenditures greater than the budget for the year ended December 31, 2021:

Fund	Actual Expenditures	Final Budget
Bond and Interest Fund	\$ 1,530,513	\$ 1,441,825
Capital Improvement Fund	1,699,782	1,435,000
Police Pension Fund	1,266,571	1,065,500

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

## **MAJOR GOVERNMENTAL FUNDS**

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF REVENUES - BUDGET AND ACTUAL  
GENERAL FUND**

For the Year Ended December 31, 2021

---

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>PROPERTY TAXES</b>		
Property tax	\$ 6,873,383	\$ 6,183,268
Road and bridge	125,000	136,092
	<hr/>	<hr/>
Total property taxes	6,998,383	6,319,360
<b>OTHER TAXES</b>		
State income	995,000	1,353,834
Sales and use	1,120,000	1,306,388
Home rule sales	690,000	933,987
Utility	300,000	263,293
Other taxes	399,600	661,464
	<hr/>	<hr/>
Total other taxes	3,504,600	4,518,966
<b>LICENSES AND PERMITS</b>		
Vehicle licenses	165,000	153,642
Business licenses	130,000	138,541
Building permit fees	104,500	145,113
Franchise fees	98,000	111,645
Miscellaneous licenses and fees	55,724	63,861
	<hr/>	<hr/>
Total licenses and permits	553,224	612,802
<b>FINES AND FORFEITURES</b>		
Court fines	25,000	35,461
Compounded penalties	-	6,878
Ticket fines	140,000	163,794
Miscellaneous fines and forfeitures	106,000	209,911
	<hr/>	<hr/>
Total fines and forfeitures	271,000	416,044
<b>CHARGES FOR SERVICES</b>		
	<hr/>	<hr/>
1,352,700	1,642,584	
<b>INTERGOVERNMENTAL</b>		
Grants	552,600	853,776
Other intergovernmental	52,371	59,402
	<hr/>	<hr/>
Total intergovernmental	604,971	913,178
<b>INVESTMENT INCOME</b>		
	<hr/>	<hr/>
75,000	(2,094)	
<b>MISCELLANEOUS</b>		
Miscellaneous income	287,500	371,779
<b>TOTAL REVENUES</b>	<hr/>	<hr/>
	<hr/>	<hr/>
\$ 13,647,378	\$ 14,792,619	

(See independent auditor's report.)

## VILLAGE OF RIVER GROVE, ILLINOIS

### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended December 31, 2021

---

	<b>Original and Final Budget</b>	<b>Actual</b>
Administration services		
Current		
General government		
Administration	\$ 992,499	\$ 1,203,927
Public health	25,170	28,077
Senior PACE bus service	24,250	22,796
Building/planning	366,365	400,229
General services	1,033,580	969,413
Public safety		
Police	5,674,620	5,668,989
Fire protection	1,705,381	1,708,674
Public works	2,732,900	2,122,326
Culture and recreation	455,526	355,461
Debt service		
Principal	55,086	87,905
Interest and other charges	3,073	9,544
Capital outlay	833,350	773,465
<b>TOTAL EXPENDITURES</b>	<b><u>\$ 13,901,800</u></b>	<b><u>\$ 13,350,806</u></b>

(See independent auditor's report.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT FUND**

For the Year Ended December 31, 2021

---

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>			
Taxes			
Sales	\$ 690,000	\$ 690,000	\$ 934,012
Investment income	2,000	2,000	1,200
 Total revenues	 692,000	 692,000	 935,212
<b>EXPENDITURES</b>			
General government			
Administration	35,000	35,000	206,134
Capital outlay	550,000	1,400,000	913,123
Debt service			
Cost of issuance	-	-	580,525
 Total expenditures	 585,000	 1,435,000	 1,699,782
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>			
	107,000	(743,000)	(764,570)
<b>OTHER FINANCING SOURCES (USES)</b>			
Proceeds from bonds	-	-	10,145,000
Bond premium	-	-	1,441,227
 Total other financing sources (uses)	 -	 -	 11,586,227
<b>NET CHANGE IN FUND BALANCE</b>			
	\$ 107,000	\$ (743,000)	10,821,657
<b>FUND BALANCE, JANUARY 1</b>			
			 1,566,122
<b>FUND BALANCE, DECEMBER 31</b>			
			 \$ 12,387,779

(See independent auditor's report.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
BOND AND INTEREST FUND**

For the Year Ended December 31, 2021

---

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Taxes		
Property	\$ -	\$ 687,344
Sales	410,395	417,799
Utility	347,605	353,902
Investment income	7,500	394
	<hr/>	<hr/>
Total revenues	765,500	1,459,439
<b>EXPENDITURES</b>		
General government		
Administration	3,000	2,500
Debt service		
Principal	995,000	1,040,000
Interest and other charges	443,825	391,587
Costs of issuance	-	96,426
	<hr/>	<hr/>
Total expenditures	1,441,825	1,530,513
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<hr/>	<hr/>
	(676,325)	(71,074)
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers in	674,825	-
Proceeds from bonds	-	3,690,000
Payment to escrow agent	-	(3,589,656)
	<hr/>	<hr/>
Total other financing sources (uses)	674,825	100,344
<b>NET CHANGE IN FUND BALANCE</b>	<hr/>	<hr/>
	\$ (1,500)	29,270
<b>FUND BALANCE, JANUARY 1</b>	<hr/>	<hr/>
	1,003,095	
<b>FUND BALANCE, DECEMBER 31</b>	<hr/>	<hr/>
	\$ 1,032,365	

(See independent auditor's report.)

## **NONMAJOR GOVERNMENTAL FUNDS**

### **SPECIAL REVENUE FUND**

Motor Fuel Tax Fund - to account for the Village's motor fuel tax revenue.

Belmont Thatcher TIF Fund - to account for the Village's Belmont Thatcher TIF district activity.

Grand Thatcher TIF Fund - to account for the Village's Grand Thatcher TIF district activity.

Northeast TIF Fund - to account for the Village's Northeast TIF district activity.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS**

December 31, 2021

	Motor Fuel Tax	Belmont Thatcher TIF	Grand Thatcher TIF	Northeast TIF	Total Nonmajor Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 435,291	\$ 1,775,843	\$ 895,504	\$ -	\$ 3,106,638
Investments	1,280,194	-	-	-	1,280,194
Due from other governments	38,031	-	-	-	38,031
Deposits	-	127,022	-	-	127,022
<b>TOTAL ASSETS</b>	<b><u>\$ 1,753,516</u></b>	<b><u>\$ 1,902,865</u></b>	<b><u>\$ 895,504</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 4,551,885</u></b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 40,983	\$ 6,430	\$ 9,824	\$ 7,150	\$ 64,387
Due to other funds	176,686	-	-	187,842	364,528
Total liabilities	217,669	6,430	9,824	194,992	428,915
<b>DEFERRED INFLOWS OF RESOURCES</b>					
None	-	-	-	-	-
Total deferred inflows of resources	-	-	-	-	-
Total liabilities and deferred inflows of resources	217,669	6,430	9,824	194,992	428,915
<b>FUND BALANCES</b>					
Restricted for highways and streets	1,535,847	-	-	-	1,535,847
Restricted for TIF development	-	1,896,435	885,680	-	2,782,115
Unrestricted	-	-	-	-	-
Unassigned (deficit)	-	-	-	(194,992)	(194,992)
Total fund balances (deficit)	1,535,847	1,896,435	885,680	(194,992)	4,122,970
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b><u>\$ 1,753,516</u></b>	<b><u>\$ 1,902,865</u></b>	<b><u>\$ 895,504</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 4,551,885</u></b>

(See independent auditor's report.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2021

	Motor Fuel Tax	Belmont Thatcher TIF	Grand Thatcher TIF	Northeast TIF	Total Nonmajor Governmental Funds
<b>REVENUES</b>					
Taxes					
Property taxes	\$ -	\$ 1,115,105	\$ 714,361	\$ -	\$ 1,829,466
Intergovernmental	625,381	-	-	-	625,381
Investment income	426	732	533	-	1,691
<b>Total revenues</b>	<b>625,807</b>	<b>1,115,837</b>	<b>714,894</b>	<b>-</b>	<b>2,456,538</b>
<b>EXPENDITURES</b>					
Current					
General government	-	15,215	43,134	126,633	184,982
Public works	353,996	87,054	-	-	441,050
Capital outlay	410,456	56,425	310,341	-	777,222
<b>Total expenditures</b>	<b>764,452</b>	<b>158,694</b>	<b>353,475</b>	<b>126,633</b>	<b>1,403,254</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(138,645)</b>	<b>957,143</b>	<b>361,419</b>	<b>(126,633)</b>	<b>1,053,284</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers (out)					
	-	-	-	(68,359)	(68,359)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(68,359)</b>	<b>(68,359)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(138,645)</b>	<b>957,143</b>	<b>361,419</b>	<b>(194,992)</b>	<b>984,925</b>
<b>FUND BALANCES, JANUARY 1</b>	<b>1,674,492</b>	<b>939,292</b>	<b>524,261</b>	<b>-</b>	<b>3,138,045</b>
<b>FUND BALANCES (DEFICIT), DECEMBER 31</b>	<b>\$ 1,535,847</b>	<b>\$ 1,896,435</b>	<b>\$ 885,680</b>	<b>\$ (194,992)</b>	<b>\$ 4,122,970</b>

(See independent auditor's report.)

## VILLAGE OF RIVER GROVE, ILLINOIS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MOTOR FUEL TAX FUND

For the Year Ended December 31, 2021

---

	<u>Original and Final Budget</u>	<u>Actual</u>
<b>REVENUES</b>		
Intergovernmental	\$ 520,667	\$ 625,381
Grants	1,495,500	-
Investment income	12,000	426
<b>Total revenues</b>	<b>2,028,167</b>	<b>625,807</b>
<b>EXPENDITURES</b>		
Public works		
Maintenance	531,150	353,996
Capital outlay	1,662,300	410,456
<b>Total expenditures</b>	<b>2,193,450</b>	<b>764,452</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ (165,283)</b>	<b>(138,645)</b>
<b>FUND BALANCE, JANUARY 1</b>		<b>1,674,492</b>
<b>FUND BALANCE, DECEMBER 31</b>		<b>\$ 1,535,847</b>

(See independent auditor's report.)

# VILLAGE OF RIVER GROVE, ILLINOIS

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL BELMONT THATCHER TAX INCREMENT FINANCING (TIF) FUND

For the Year Ended December 31, 2021

---

	<u>Original and Final Budget</u>	<u>Actual</u>
<b>REVENUES</b>		
Taxes		
Property	\$ 920,000	\$ 1,115,105
Investment income	12,500	732
 Total revenues	 932,500	 1,115,837
<b>EXPENDITURES</b>		
General government		
Administration	18,765	15,215
Public works		
Maintenance	300,000	87,054
Capital outlay	200,000	56,425
 Total expenditures	 518,765	 158,694
 NET CHANGE IN FUND BALANCE	 \$ 413,735	 957,143
 FUND BALANCE, JANUARY 1	 939,292	
 <b>FUND BALANCE, DECEMBER 31</b>	 \$ 1,896,435	

(See independent auditor's report.)

## **VILLAGE OF RIVER GROVE, ILLINOIS**

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GRAND THATCHER TAX INCREMENT FINANCING (TIF) FUND

For the Year Ended December 31, 2021

---

	<b><u>Original and Final Budget</u></b>	<b><u>Actual</u></b>
<b>REVENUES</b>		
Taxes	\$ 550,000	\$ 714,361
Investment income	1,200	533
 Total revenues	 551,200	 714,894
<b>EXPENDITURES</b>		
General government		
Administration	131,765	43,134
Capital outlay	515,000	310,341
 Total expenditures	 646,765	 353,475
 NET CHANGE IN FUND BALANCE	  \$ (95,565)	  361,419
 FUND BALANCE, JANUARY 1		  524,261
 <b>FUND BALANCE, DECEMBER 31</b>		  \$ 885,680

(See independent auditor's report.)

## **ENTERPRISE FUNDS**

Water and Sewer Fund - to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including but not limited to, administration, operations, maintenance, capital improvements, financing and related debt service and billing and collection.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION - BUDGET AND ACTUAL  
WATER AND SEWER FUND**

For the Year Ended December 31, 2021

---

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>OPERATING REVENUES</b>		
Charges for services	<u>\$ 3,014,200</u>	<u>\$ 3,015,025</u>
Total operating revenues	<u>3,014,200</u>	<u>3,015,025</u>
<b>OPERATING EXPENSES</b>		
Administration	947,030	620,470
Operations	1,375,000	1,507,753
Repairs and maintenance	1,042,400	565,425
Capital outlay	224,250	-
Total operating expenses excluding depreciation	<u>3,588,680</u>	<u>2,693,648</u>
<b>OPERATING INCOME (LOSS)</b>		
BEFORE DEPRECIATION	(574,480)	321,377
Depreciation	127,000	167,718
<b>OPERATING INCOME (LOSS)</b>	<u>(701,480)</u>	<u>153,659</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Investment income	9,500	107
Interest expense	(20,100)	(24,477)
Total non-operating revenues (expenses)	<u>(10,600)</u>	<u>(24,370)</u>
<b>CHANGE IN NET POSITION</b>	<u>\$ (712,080)</u>	<u>129,289</u>
<b>NET POSITION, JANUARY 1</b>		<u>4,474,056</u>
<b>NET POSITION, DECEMBER 31</b>		<u>\$ 4,603,345</u>

(See independent auditor's report.)

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF OPERATING EXPENSES - BUDGET AND ACTUAL  
WATER AND SEWER FUND**

For the Year Ended December 31, 2021

---

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>ADMINISTRATION</b>		
Personnel services	\$ 519,545	\$ 540,268
Contractual services	382,785	50,856
Commodities	7,500	3,199
Other charges	<u>37,200</u>	<u>37,840</u>
Total administration	<u>947,030</u>	<u>632,163</u>
<b>OPERATIONS</b>		
Water purchases	<u>1,375,000</u>	<u>1,507,753</u>
Total operations	<u>1,375,000</u>	<u>1,507,753</u>
<b>REPAIRS AND MAINTENANCE</b>		
Repairs and maintenance	<u>1,042,400</u>	<u>565,425</u>
Total repairs and maintenance	<u>1,042,400</u>	<u>565,425</u>
<b>CAPITAL OUTLAY</b>		
Capital outlay	<u>224,250</u>	<u>663,168</u>
Total capital outlay	<u>224,250</u>	<u>663,168</u>
<b>TOTAL OPERATING EXPENSES</b>	<u><u>\$ 3,588,680</u></u>	<u><u>3,368,509</u></u>
<b>ADJUSTMENTS TO GAAP BASIS</b>		
Capital assets capitalized	(663,168)	
Pension expense	(133,161)	
OPEB expense	<u>121,468</u>	
Total adjustments to GAAP Basis	<u>(674,861)</u>	
<b>TOTAL OPERATING EXPENSES EXCLUDING DEPRECIATION AND AMORTIZATION - GAAP BASIS</b>	<u><u>\$ 2,693,648</u></u>	

(See independent auditor's report.)

**FIDUCIARY FUND**

**VILLAGE OF RIVER GROVE, ILLINOIS**

**SCHEDULE OF CHANGES IN PLAN NET POSITION - BUDGET AND ACTUAL  
POLICE PENSION FUND**

For the Year Ended December 31, 2021

---

	<b>\$ 244,600</b>	
	<b>Original and</b>	
	<b>Final Budget</b>	<b>Actual</b>
<b>ADDITIONS</b>		
Contributions		
Contributions - employer	\$ 1,399,000	\$ 1,424,216
Contributions - employee	244,600	371,338
 Total contributions	 1,643,600	 1,795,554
Investment income		
Net appreciation in fair value of investments	- 877,016	
Interest earned on investments	- 309,886	
 Total investment income	 - 1,186,902	
Less investment expense	(12,000)	(22,576)
 Net investment income	 (12,000)	 1,164,326
 Total additions	 1,631,600	 2,959,880
<b>DEDUCTIONS</b>		
Benefits	1,035,000	1,245,648
Administrative	30,500	20,923
 Total deductions	 1,065,500	 1,266,571
 NET INCREASE	 \$ 566,100	 1,693,309
<b>NET POSITION RESTRICTED FOR PENSIONS</b>		
January 1	12,432,066	
December 31	\$ 14,125,375	

(See independent auditor's report.)

## **STATISTICAL SECTION (Unaudited)**

This part of the Village of River Grove, Illinois' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information displays about the Village's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have been changed over time.	78-87
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the Village's most significant local revenue source, the property tax.	88-89
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	90-93
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.	94-95
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.	96-98

*Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*

**VILLAGE OF RIVER GROVE, ILLINOIS**

**NET POSITION BY COMPONENT**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>GOVERNMENTAL ACTIVITIES</b>				
Net investment in capital assets	\$ 10,547,567	\$ 11,806,470	\$ 12,791,522	\$ 4,931,495
Restricted	10,165,213	10,465,725	10,066,398	5,610,508
Unrestricted	<u>(20,018,921)</u>	<u>(20,132,638)</u>	<u>(20,131,856)</u>	<u>(18,082,448)</u>
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 693,859</b>	<b>\$ 2,139,557</b>	<b>\$ 2,726,064</b>	<b>\$ (7,540,445)</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Net investment in capital assets	\$ 2,579,814	\$ 2,483,366	\$ 2,359,089	\$ 3,248,422
Unrestricted	923,895	832,193	709,408	123,610
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 3,503,709</b>	<b>\$ 3,315,559</b>	<b>\$ 3,068,497</b>	<b>\$ 3,372,032</b>
<b>PRIMARY GOVERNMENT</b>				
Net investment in capital assets	\$ 13,127,381	\$ 14,289,836	\$ 15,150,611	\$ 8,179,917
Restricted	10,165,213	10,465,725	10,066,398	5,610,508
Unrestricted	<u>(19,095,026)</u>	<u>(19,300,445)</u>	<u>(19,422,448)</u>	<u>(17,958,838)</u>
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 4,197,568</b>	<b>\$ 5,455,116</b>	<b>\$ 5,794,561</b>	<b>\$ (4,168,413)</b>

Note: The Village implemented GASB Statement No. 68 for the fiscal year ended December 31, 2015.

Note: The Village changed its fiscal year in 2017 from an April 30 end to a calendar year end. The 2017B fiscal period is for the period from May 1, 2017 through December 31, 2017.

Data Source

Audited Financial Statements

<b>2017</b>	<b>2017B</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
\$ 4,182,251	\$ 4,182,251	\$ 2,476,997	\$ 4,010,541	\$ 6,417,931	\$ 7,988,312
5,039,727	4,744,119	4,195,953	3,985,440	4,746,728	4,417,959
(15,781,880)	(19,013,386)	(14,716,804)	(14,415,560)	(13,608,849)	(10,271,389)
<b>\$ (6,559,902)</b>	<b>\$ (10,087,016)</b>	<b>\$ (8,043,854)</b>	<b>\$ (6,419,579)</b>	<b>\$ (2,444,190)</b>	<b>\$ 2,134,882</b>
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
\$ 3,058,426	\$ 3,872,570	\$ 3,904,403	\$ 4,586,590	\$ 4,464,117	\$ 4,923,899
190,048	280,999	281,304	(40,908)	-	(320,554)
<b>\$ 3,248,474</b>	<b>\$ 4,153,569</b>	<b>\$ 4,185,707</b>	<b>\$ 4,545,682</b>	<b>\$ 4,464,117</b>	<b>\$ 4,603,345</b>
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
\$ 7,240,677	\$ 8,054,821	\$ 6,381,400	\$ 8,597,131	\$ 10,882,048	\$ 12,912,211
5,039,727	4,744,119	4,195,953	3,985,440	4,746,728	4,417,959
(15,591,832)	(18,732,387)	(14,435,500)	(14,456,468)	(13,608,849)	(10,591,943)
<b>\$ (3,311,428)</b>	<b>\$ (5,933,447)</b>	<b>\$ (3,858,147)</b>	<b>\$ (1,873,897)</b>	<b>\$ 2,019,927</b>	<b>\$ 6,738,227</b>
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>

**VILLAGE OF RIVER GROVE, ILLINOIS**

**CHANGE IN NET POSITION**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>EXPENSES</b>				
Governmental Activities				
General government	\$ 2,196,653	\$ 2,087,439	\$ 2,062,571	\$ 2,543,686
Public safety	5,434,820	5,177,024	5,276,506	5,708,531
Public works	2,462,805	3,817,865	3,638,107	2,916,988
Culture and recreation	108,571	124,687	144,329	109,306
Interest on long-term debt	835,522	690,780	682,829	643,714
Total governmental activities expenses	11,038,371	11,897,795	11,804,342	11,922,225
Business-Type Activities				
Water and sewer	1,940,576	2,101,688	2,502,375	2,344,039
Commuter parking	15,723	13,606	15,921	13,425
Total business-type activities expenses	1,956,299	2,115,294	2,518,296	2,357,464
<b>TOTAL PRIMARY GOVERNMENT EXPENSES</b>	<b>\$ 12,994,670</b>	<b>\$ 14,013,089</b>	<b>\$ 14,322,638</b>	<b>\$ 14,279,689</b>
<b>PROGRAM REVENUES</b>				
Governmental Activities				
Charges for services				
General government	\$ 492,548	\$ 613,976	\$ 701,941	\$ 687,294
Public safety	723,419	619,975	787,549	777,109
Public works	374,272	503,681	726,130	698,195
Culture and recreation	111,569	114,548	40,862	33,846
Operating grants and contributions	1,320	56,862	43,035	57,160
Capital grants and contributions	1,767,785	1,981,741	483,421	19,723
Total governmental activities program revenues	3,470,913	3,890,783	2,782,938	2,273,327
Business-Type Activities				
Charges for services				
Water and sewer	2,016,623	1,881,530	2,199,983	2,308,068
Commuter parking	41,284	47,985	51,089	47,859
Operating grants and contributions	-	-	-	-
Capital grants and contributions	-	-	-	400,000
Total business-type activities program revenues	2,057,907	1,929,515	2,251,072	2,755,927
<b>TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES</b>	<b>\$ 5,528,820</b>	<b>\$ 5,820,298</b>	<b>\$ 5,034,010</b>	<b>\$ 5,029,254</b>
<b>NET (EXPENSE) REVENUE</b>				
Governmental activities	\$ (7,567,458)	\$ (8,007,012)	\$ (9,021,404)	\$ (9,648,898)
Business-type activities	101,608	(185,779)	(267,224)	398,463
<b>TOTAL PRIMARY GOVERNMENT NET (EXPENSE) REVENUE</b>	<b>\$ (7,465,850)</b>	<b>\$ (8,192,791)</b>	<b>\$ (9,288,628)</b>	<b>\$ (9,250,435)</b>

2017	2017B	2018	2019	2020	2021
\$ 2,477,982	\$ 2,389,126	\$ 3,641,568	\$ 2,646,580	\$ 2,545,824	\$ 2,859,405
4,791,617	5,075,586	5,825,263	6,033,468	7,092,540	7,723,924
2,662,270	1,612,426	2,826,375	4,754,366	3,660,451	3,840,131
106,259	75,447	138,235	241,350	183,665	352,277
596,643	661,527	568,663	508,914	455,124	961,461
<u>10,634,771</u>	<u>9,814,112</u>	<u>13,000,104</u>	<u>14,184,678</u>	<u>13,937,604</u>	<u>15,737,198</u>
2,401,063	1,521,907	2,515,748	2,528,137	2,699,574	2,885,843
9,338	8,682	14,329	13,405	-	-
<u>2,410,401</u>	<u>1,530,589</u>	<u>2,530,077</u>	<u>2,541,542</u>	<u>2,699,574</u>	<u>2,885,843</u>
<u>\$ 13,045,172</u>	<u>\$ 11,344,701</u>	<u>\$ 15,530,181</u>	<u>\$ 16,726,220</u>	<u>\$ 16,637,178</u>	<u>\$ 18,623,041</u>
\$ 628,760	\$ 481,215	\$ 683,053	\$ 797,064	\$ 621,249	\$ 757,336
965,718	580,888	953,770	947,454	741,432	1,060,628
697,686	502,279	726,474	725,843	742,343	749,794
34,042	8,341	57,033	88,186	17,360	103,671
432,956	288,283	602,181	517,951	1,860,989	634,823
-	-	-	377,686	258,949	231,274
<u>2,759,162</u>	<u>1,861,006</u>	<u>3,022,511</u>	<u>3,454,184</u>	<u>4,242,322</u>	<u>3,537,526</u>
2,327,719	1,583,249	2,510,694	3,016,348	2,980,175	3,015,025
46,986	33,897	43,743	35,434	-	-
-	-	-	-	-	-
<u>200,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>2,574,705</u>	<u>1,617,146</u>	<u>2,554,437</u>	<u>3,051,782</u>	<u>2,980,175</u>	<u>3,015,025</u>
<u>\$ 5,333,867</u>	<u>\$ 3,478,152</u>	<u>\$ 5,576,948</u>	<u>\$ 6,505,966</u>	<u>\$ 7,222,497</u>	<u>\$ 6,552,551</u>
\$ (7,875,609)	\$ (7,953,106)	\$ (9,977,593)	\$ (10,730,494)	\$ (9,695,282)	\$ (12,199,672)
164,304	86,557	24,360	510,240	280,601	129,182
<u>\$ (7,711,305)</u>	<u>\$ (7,866,549)</u>	<u>\$ (9,953,233)</u>	<u>\$ (10,220,254)</u>	<u>\$ (9,414,681)</u>	<u>\$ (12,070,490)</u>

**VILLAGE OF RIVER GROVE, ILLINOIS**

CHANGE IN NET POSITION (Continued)

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>				
Governmental Activities				
Taxes				
Property	\$ 3,751,851	\$ 4,680,370	\$ 4,704,177	\$ 5,091,783
Sales	4,157,736	4,584,465	4,557,995	4,824,441
Local use	-	-	-	-
Utility	-	-	-	-
Other	-	-	-	-
Home rule sales tax	-	-	-	-
Intergovernmental	-	-	-	-
Investment income	8,033	11,178	10,829	8,842
Miscellaneous	302,941	173,634	354,502	178,104
Transfers in (out)	(4,111.00)	3,063.00	(19,952)	-
Total governmental activities	8,216,450	9,452,710	9,607,551	10,103,170
Business-Type Activities				
Investment income	1,129	692	570	939
Miscellaneous	-	-	-	-
Transfers in (out)	4,111	(3,063)	19,952	-
Total business-type activities	5,240	(2,371)	20,522	939
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 8,221,690</b>	<b>\$ 9,450,339</b>	<b>\$ 9,628,073</b>	<b>\$ 10,104,109</b>
<b>CHANGE IN NET POSITION</b>				
Governmental activities	\$ 648,992	\$ 1,445,698	\$ 586,147	\$ 454,272
Business-type activities	106,848	(188,150)	(246,702)	399,402
Prior period adjustment/restatements (net)	-	-	-	-
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 755,840</b>	<b>\$ 1,257,548</b>	<b>\$ 339,445</b>	<b>\$ 853,674</b>
<b>CHANGE IN NET POSITION</b>				

Note: The Village implemented GASB Statement No. 68 for the fiscal year ended December 31, 2015.

Note: The Village changed its fiscal year in 2017 from an April 30 end to a calendar year end. The 2017B fiscal period is for the period from May 1, 2017 through December 31, 2017.

Note: The Commuter Parking Fund was closed in 2020.

Data Source

Audited Financial Statements

2017	2017B	2018	2019	2020	2021
\$ 3,908,230	\$ 2,572,912	\$ 6,614,527	\$ 6,998,947	\$ 7,918,844	\$ 8,836,171
1,045,356	776,319	1,118,278	1,167,755	1,080,932	1,305,610
251,715	185,626	293,463	339,788	448,076	418,576
733,555	439,876	694,916	665,210	597,826	617,195
43,056	45,935	271,813	314,537	247,145	428,202
1,352,367	1,019,679	1,408,790	1,459,761	1,334,139	1,868,000
1,131,437	657,838	1,098,978	1,237,221	1,244,230	2,932,020
10,616	33,817	104,076	161,572	56,036	1,191
278,308	249,747	318,178	412,815	388,458	371,779
248,057	-	-	-	354,985	-
9,002,697	5,981,749	11,923,019	12,757,606	13,670,671	16,778,744
2,514	3,038	7,778	9,614	2,758	107
-	-	-	-	-	-
(248,057)	-	-	-	(354,985)	-
(245,543)	3,038	7,778	9,614	(352,227)	107
\$ 8,757,154	\$ 5,984,787	\$ 11,930,797	\$ 12,767,220	\$ 13,318,444	\$ 16,778,851
\$ 1,127,088	\$ (1,971,357)	\$ 1,945,426	\$ 2,027,112	\$ 3,975,389	\$ 4,579,072
(81,239)	89,595	32,138	519,854	(71,626)	129,289
(188,864)	(740,257)	-	-	-	-
\$ 856,985	\$ (2,622,019)	\$ 1,977,564	\$ 2,546,966	\$ 3,903,763	\$ 4,708,361

**VILLAGE OF RIVER GROVE, ILLINOIS**

**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

---

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>GENERAL FUND</b>				
Nonspendable	\$ 1,990,508	\$ 1,990,508	\$ 718,250	\$ 718,250
Reserved/restricted	4,678,919	4,632,403	4,546,852	1,668,173
Unreserved/unassigned (deficit)	(840,957)	(1,964,873)	(1,599,574)	(1,445,285)
<b>TOTAL GENERAL FUND</b>	<b>\$ 5,828,470</b>	<b>\$ 4,658,038</b>	<b>\$ 3,665,528</b>	<b>\$ 941,138</b>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Reserved/restricted	-	-	-	-
Assigned	5,486,294	5,833,322	5,519,546	5,610,508
Unassigned (deficit)	(46,533)	(46,523)	(56,943)	-
<b>TOTAL ALL OTHER GOVERNMENTAL FUNDS</b>	<b>\$ 5,439,761</b>	<b>\$ 5,786,799</b>	<b>\$ 5,462,603</b>	<b>\$ 5,610,508</b>

Note: The Village changed its fiscal year in 2017 from an April 30 end to a calendar year end. The 2017B fiscal period is for the period from May 1, 2017 through December 31, 2017.

Data Source

Audited Financial Statements

<b>2017</b>	<b>2017B</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
\$ 600,000	\$ 831,976	\$ 481,454	\$ 375,115	\$ 363,145	\$ 338,996
-	-	-	-	42,561	99,997
<u>1,016,656</u>	<u>3,884,590</u>	<u>4,339,303</u>	<u>4,451,248</u>	<u>5,674,781</u>	<u>7,710,803</u>
<b>\$ 1,616,656</b>	<b>\$ 4,716,566</b>	<b>\$ 4,820,757</b>	<b>\$ 4,826,363</b>	<b>\$ 6,080,487</b>	<b>\$ 8,149,796</b>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	15,597,618
<u>5,588,183</u>	<u>4,744,119</u>	<u>4,958,509</u>	<u>5,006,944</u>	<u>5,707,262</u>	<u>2,140,488</u>
<b>\$ 5,588,183</b>	<b>\$ 4,744,119</b>	<b>\$ 4,958,509</b>	<b>\$ 5,006,944</b>	<b>\$ 5,707,262</b>	<b>\$ 17,543,114</b>

**VILLAGE OF RIVER GROVE, ILLINOIS**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>REVENUES</b>				
Property taxes	\$ 3,751,851	\$ 4,680,370	\$ 4,704,177	\$ 5,091,783
Other taxes	3,185,648	3,626,264	3,315,540	3,766,453
Licenses and permits	364,472	426,745	524,720	579,712
Fines and penalties	433,424	436,488	646,000	530,319
Charges for services	624,962	560,152	847,507	1,060,015
Intergovernmental	959,913	916,840	1,030,327	1,046,088
Investment income	8,033	11,178	10,829	8,843
Miscellaneous	581,891	602,429	592,748	204,502
Grant revenue	1,769,105	373,428	324,539	19,723
 Total revenues	 11,679,299	 11,633,894	 11,996,387	 12,307,438
<b>EXPENDITURES</b>				
General government	2,969,855	2,959,135	3,622,328	2,539,555
Public safety	4,417,151	4,364,003	4,681,746	5,284,359
Public works	1,613,830	1,981,934	2,356,379	2,197,132
Culture and recreation	75,916	87,846	131,012	96,227
Capital outlay	2,702,766	1,478,249	674,583	2,761,806
Debt service				
Principal	921,831	1,149,774	1,261,092	1,359,016
Interest and fiscal charges	718,927	728,874	681,361	645,828
 Total expenditures	 13,420,276	 12,749,815	 13,408,501	 14,883,923
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>				
	(1,740,977)	(1,115,921)	(1,412,114)	(2,576,485)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,442,339	1,460,636	2,179,752	1,796,918
Transfers (out)	(1,446,450)	(1,457,573)	(2,199,344)	(1,796,918)
Proceeds from sale of capital assets	-	50,000	-	-
Bond premium	118,254	-	-	-
Bond discount	(82,390)	-	-	-
Payment to escrow agent	-	-	-	-
Bonds issued at par	-	-	-	-
Proceeds from issuance of debt	5,885,000	239,464	115,000	847
 Total other financing sources (uses)	 5,916,753	 292,527	 95,408	 847
Prior period adjustment	-	-	-	-
 <b>NET CHANGE IN FUND BALANCES</b>	 <b>\$ 4,175,776</b>	 <b>\$ (823,394)</b>	 <b>\$ (1,316,706)</b>	 <b>\$ (2,575,638)</b>
<b>DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES</b>				
	18.08%	20.00%	18.00%	19.82%

Note: The Village changed its fiscal year in 2017 from an April 30 end to a calendar year end. The 2017B fiscal period is for the period from May 1, 2017 through December 31, 2017.

Data Source

Audited Financial Statements

	<b>2017</b>	<b>2017B</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
\$	3,908,230	\$ 2,572,912	\$ 8,079,458	\$ 8,473,313	\$ 7,918,843	\$ 8,836,170
4,710,444	3,125,273	3,435,162	3,709,907	4,952,349	6,224,679	
510,331	433,930	565,057	676,300	535,892	612,802	
445,651	371,305	565,738	538,543	297,251	416,044	
1,262,996	767,488	1,275,680	1,342,276	1,289,241	1,642,584	
381,956	288,283	602,181	895,637	2,119,938	1,538,559	
10,616	33,817	104,075	161,572	56,036	1,191	
283,578	249,747	318,178	414,242	388,458	371,779	
	-	-	-	-	-	
11,513,802	7,842,755	14,945,529	16,211,790	17,558,008	19,643,808	
2,664,308	2,166,045	3,860,333	2,838,770	2,576,272	3,018,058	
3,971,624	3,446,951	5,321,367	6,455,142	6,703,446	7,377,663	
1,702,584	1,164,937	1,912,579	2,701,846	2,768,377	2,563,376	
94,596	67,784	126,827	209,559	164,970	355,461	
877,674	125,597	1,157,791	1,585,878	2,038,009	2,463,810	
1,399,482	7,916,157	1,750,722	1,831,461	1,064,642	1,127,905	
599,601	1,012,776	595,155	535,093	479,290	1,078,082	
11,309,869	15,900,247	14,724,774	16,157,749	15,795,006	17,984,355	
203,933	(8,057,492)	220,755	54,041	1,763,002	1,659,453	
1,927,286	9,250,215	822,528	938,362	505,100	68,359	
(1,679,229)	(9,250,215)	(822,528)	(938,362)	(313,660)	(68,359)	
-	-	-	-	-	-	
-	208,758	-	-	-	1,441,227	
-	-	-	-	-	-	
-	-	-	-	-	(3,589,656)	
-	9,725,000	-	-	-	13,835,000	
-	194,615	-	-	-	559,137	
248,057	10,128,373	-	-	191,440	12,245,708	
201,203	-	-	-	-	-	
\$ 653,193	\$ 2,070,881	\$ 220,755	\$ 54,041	\$ 1,954,442	\$ 13,905,161	
23.71%	130.43%	20.91%	19.39%	12.64%	14.17%	

**VILLAGE OF RIVER GROVE, ILLINOIS**

**ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**

Last Nine Levy Years

Levy Year	Residential Property	Commercial Property	Industrial Property	Railroad Property	Less: Residential Exemptions	Total Taxable Equalized Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Change from Previous Year
2012	N/A	N/A	N/A	N/A	\$ 27,579,933.00	\$ 217,635,595	\$ 1.7514	\$ 652,972,082	N/A
2013	N/A	N/A	N/A	N/A	24,039,595.00	183,891,814	2.1665	551,730,615	(15.50%)
2014	\$ 147,537,254	\$ 33,460,210	\$ 26,840,779	\$ -	23,270,239.00	184,568,004	2.2496	553,759,388	0.37%
2015	142,888,668	32,448,820	25,884,571	-	22,394,324.00	178,827,735	2.3989	536,536,859	(3.11%)
2016	171,054,430	35,318,606	21,936,375	-	25,373,787.00	202,935,624	2.1965	608,867,759	13.48%
2017	177,449,598	36,190,124	23,011,400	-	34,932,479	201,718,643	2.8191	605,216,451	(0.60%)
2018	172,790,084	34,757,844	22,518,304	-	34,687,422	195,378,810	3.0947	586,195,050	(3.14%)
2019	190,567,654	38,580,531	39,743,243	-	37,243,722.00	231,647,706	2.8273	695,012,619	18.56%
2020*	184,150,077	39,516,212	43,645,493	-	36,085,165	231,226,617	3.0676	693,749,226	(0.18%)

\* 2020 EAV is the most recent available

N/A - Not available

Note: Ten years of information will be presented when available.

Data Source

Audited Financial Statements

**VILLAGE OF RIVER GROVE, ILLINOIS**

**PRINCIPAL PROPERTY TAXPAYERS**

Current Year and Nine Years Ago

<b>Taxpayer</b>	<b>2020</b>			<b>2011</b>			<b>Percentage of Total Village Taxable Assessed Valuation</b>
	<b>Taxable Assessed Value</b>	<b>Rank</b>	<b>Percentage of Total Village Taxable Assessed Valuation</b>	<b>Taxable Assessed Value</b>	<b>Rank</b>		
IRC	\$ 4,953,429	1	2.14%	\$ 4,128,658	1		1.75%
Regent Products Group	4,111,346	2	1.78%				0.00%
Follett Corporation	3,315,767	3	1.43%	1,977,121	3		0.84%
Thomas Logistics	2,415,635	4	1.04%				0.00%
Lock Up Storage	1,080,964	5	0.47%	1,065,953	5		0.45%
Amsdell Storage Venture	1,040,164	6	0.45%				0.00%
1810 N 5th LP	844,547	7	0.37%				0.00%
Public Storage LLC	778,265	8	0.34%	646,396	8		0.27%
Oak Park Country Club	734,969	9	0.32%	952,791	6		0.40%
NP Management LLC	687,242	10	0.30%				0.00%
Centerpoint Propert Trust			0.00%	3,807,030	2		1.61%
KTR ILL LLC			0.00%	1,084,492	4		0.46%
SBC Ameritech			0.00%	675,198	7		0.29%
Leiserv Inc Mages Bowl			0.00%	616,088	9		0.26%
MKK KANU			0.00%	510,989	10		0.22%
<b>TOTAL</b>	<b><u>\$ 19,962,328</u></b>		<b><u>8.64%</u></b>	<b><u>\$ 11,336,058</u></b>			<b><u>4.80%</u></b>

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

Data Source

Data from Cook County Treasurer's Office - 2020 Data most recent available

**VILLAGE OF RIVER GROVE, ILLINOIS**

**RATIOS OF OUTSTANDING DEBT BY TYPE**

Last Ten Fiscal Years

---

<b>Fiscal Year Ended</b>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	<b>Percentage of Actual Taxable Value (1) of Property</b>	<b>Per Capita (2)</b>	<b>Debt Outstanding as a Percentage of Personal Income</b>	
	<b>General Obligation Bonds</b>	<b>Capital Lease</b>	<b>General Obligation Bonds</b>	<b>Capital Lease</b>				<b>General Obligation Bonds</b>	<b>Capital Lease</b>
2013	\$ 18,775,000	\$ 62,604	\$ -	\$ -	\$ 18,837,604	7.75%	\$ 983.58		4.34%
2014	17,660,000	266,827	-	-	17,926,827	7.98%	935.30		4.12%
2015	16,465,000	315,735	-	-	16,780,735	8.15%	876.28		3.86%
2016	15,165,000	256,719	-	-	15,421,719	7.67%	799.05		3.52%
2017	13,825,000	197,237	-	-	14,022,237	7.01%	730.86		3.22%
2017B	15,715,000	430,152	-	-	16,145,152	8.07%	841.51		3.71%
2018	14,050,000	317,383	-	-	14,367,383	6.17%	755.42		3.33%
2019	12,335,000	316,834	-	-	12,651,834	6.02%	665.22		2.93%
2020	11,365,000	106,280	-	-	11,471,280	5.51%	603.15		2.66%
2021	20,755,000	577,512	-	1,204,107	22,536,619	8.17%	1,184.95		5.22%

Note: Details of the Village's outstanding debt can be found in the notes to the financial statements.

The Village changed its fiscal year in 2017 from an April 30 end to a calendar year end. The 2017B fiscal period is for the period from May 1, 2017 through December 31, 2017.

(1) Assessed value and actual value of taxable property

(2) See the schedule of Demographic and Economic Information for personal income and population data

Data Source

Village Records

## VILLAGE OF RIVER GROVE, ILLINOIS

### RATIOS OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

---

Fiscal Year	Governmental Activities	Business-Type Activities	Less Amount Available			Total	Value of Property*	Percentage of Estimated Actual Taxable	Per Capita
			In Debt	Service Fund					
2013	\$ 18,921,951	\$ -	\$ 91,146	\$ 18,830,805			8.65%		\$ 1,841.28
2014	18,006,782	-	426,405	17,580,377			9.56%		1,719.02
2015	16,856,111	-	489,485	16,366,626			8.87%		1,600.33
2016	15,491,873	-	489,573	15,002,300			8.39%		1,466.93
2017	14,086,317	-	548,456	13,537,861			6.67%		1,323.74
2017B	16,205,759	-	361,592	15,844,167			7.81%		1,549.25
2018	14,422,031	-	762,556	13,659,475			6.77%		1,335.63
2019	12,701,169	-	1,021,504	11,679,665			5.98%		1,142.04
2020	11,515,759	-	1,003,095	10,512,664			4.54%		1,027.93
2021	22,214,829	-	1,032,365	21,182,464			9.16%		1,996.09

\*See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property on page 89 for property value data.

Note: Details of the Village's outstanding debt can be found in the notes to the financial statements.

The Village changed its fiscal year in 2017 from an April 30 end to a calendar year end. The 2017B fiscal period is for the period from May 1, 2017 through December 31, 2017.

#### Data Source

Village Records

**VILLAGE OF RIVER GROVE, ILLINOIS**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

December 31, 2021

---

<b>Governmental Unit</b>	<b>Gross Debt</b>	<b>Percentage of Debt Applicable to the Village</b>	<b>Village's Share of Debt</b>
Village of River Grove	\$ 11,365,000	100.00%	\$ 11,365,000
Cook County	\$ 2,596,361,908	0.120%	\$ 3,111,029
Cook County Forest Preserve District	130,870,000	0.120%	156,812
Metropolitan Water Reclamation District	2,622,753,429	0.122%	3,197,099
School District 84 1/2	5,255,000	32.100%	1,686,855
School District 85 1/2	6,415,000	100.000%	6,415,000
High School District 212	24,400,000	8.890%	2,169,160
Triton Community College District 504	41,500,000	2.440%	1,012,600
Veteran's Park District	<u>5,650,000</u>	7.350%	<u>415,275</u>
 Subtotal	 <u>5,433,205,337</u>		 <u>18,163,830</u>
 <b>TOTAL</b>	 <u>\$ 5,444,570,337</u>		 <u>\$ 29,528,830</u>

Data Source

Village Records

Outstanding debt and applicable percentages provided by Cook County Clerk's Office and Local Taxing Units

## **VILLAGE OF RIVER GROVE, ILLINOIS**

### **LEGAL DEBT MARGIN INFORMATION**

December 31, 2021

---

The Village is a home rule municipality.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 50,000 an aggregate of one per cent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

## VILLAGE OF RIVER GROVE, ILLINOIS

### DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Fiscal Years

---

Fiscal Year	Population	Personal Income (thousands of dollars)	Per Capita Personal Income	Unemployment Rate
2012	10,227	64,507	\$ 22,625	8.70%
2013	10,227	64,507	22,625	8.60%
2014	10,227	64,507	22,625	6.70%
2015	10,227	46,514	23,052	5.60%
2016	10,227	46,514	23,052	5.20%
2017	10,227	46,514	23,052	4.50%
2018	10,227	46,514	23,052	3.50%
2019	10,227	59,814	27,111	3.30%
2020	10,227	59,814	27,111	10.30%
2021	10,227	59,006	30,683	4.10%

#### Data Sources

Village records, U.S. Census Bureau, Illinois Department of Employment Security and Cook County Clerk's Office.

**VILLAGE OF RIVER GROVE, ILLINOIS**

**PRINCIPAL EMPLOYERS**

Current Year and Nine Years Ago

---

<b>Employer</b>	<b>2021</b>			<b>2012</b>			
	<b>Employees</b>	<b>Rank</b>	<b>% of Total Village Population</b>	<b>Employer</b>	<b>Employees</b>	<b>Rank</b>	<b>% of Total Village Population</b>
Triton Community College	1,500	1	8.03%	Triton Community College	1	1,500	7.87%
Gottlieb Memorial Hospital (part of Loyola Medicine)	1,400	2	7.50%	Gottlieb Memorial Hospital (part of Loyola Medicine)	2	1,400	7.34%
Fresenius Kabi USA, LLC	900	3	4.82%	Vanguard Westlake Hospital	3	1,000	5.24%
The Hill Group	837	4	4.48%	Hill Mechanical Corp	4	900	4.72%
Canadian Pacific	800	5	4.28%	Navistar	5	800	4.19%
Navistar Defense LLC/Navistar Inc.	751	6	4.02%	Canadian Pacific Railways	6	800	4.19%
Sloan Valve Company	750	7	4.02%	Nestle Chocolats & Confections	7	750	3.93%
Ferrero, USA, INC	750	8	4.02%	Sloan Valve Co.	8	750	3.93%
Life Fitness, Inc.	450	9	2.41%	Bretford Inc.	9	500	2.62%
United Parcel Service	300	10	1.61%	Life Fitness, Inc	10	450	2.36%
<b>TOTAL</b>	<b><u>8,438</u></b>		<b><u>45.2%</u></b>				<b><u>46.4%</u></b>
Village day time population (est.)			18,672				19,071

Data Sources

Official Statement Dated March 23, 2021

**VILLAGE OF RIVER GROVE, ILLINOIS**

**FULL-TIME EQUIVALENT EMPLOYEES**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>GENERAL GOVERNMENT</b>										
Administration	4.50	4.50	4.50	4.50	4.50	4.50	4.50	3.50	3.00	3.00
Finance	2.00	2.00	2.00	2.00	2.00	2.00	2.50	3.00	2.00	2.00
Finance Contractual Services	-	-	-	-	-	0.50	0.75	0.50	0.75	1.00
Human Resources/Communications	0.25	0.25	0.25	0.25	0.25	1.00	1.00	1.00	2.00	2.00
<b>PUBLIC SAFETY</b>										
Police	24.00	24.00	24.00	24.00	24.00	24.00	26.00	27.00	28.00	28.00
# Fire	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00
# E911	4.75	5.40	5.40	4.50	-	-	-	-	-	-
<b>BUILDING CODE ENFORCEMENT</b>										
Code Enforcement	4.00	4.50	4.50	4.50	4.50	4.50	4.50	4.50	6.00	7.00
<b>PUBLIC WORKS</b>										
# Administration	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	3.00	3.00
Streets	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.25
Buildings and grounds	0.50	0.50	0.50	0.50	0.50	0.50	0.50	1.50	2.00	2.00
Water	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Vehicle Maintenance	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
<b>PARKS AND OPEN SPACES</b>										
Recreation <sup>2</sup>	0.75	0.75	0.75	0.75	0.75	0.75	0.75	1.00	1.00	1.50
<b>TOTAL</b>	<b>68.25</b>	<b>69.40</b>	<b>69.40</b>	<b>78.69</b>	<b>64.00</b>	<b>65.25</b>	<b>68.00</b>	<b>69.50</b>	<b>73.25</b>	<b>74.75</b>

<sup>1</sup> All Fire Department employees, including the Chief, officers, paramedics and firefighters are part-time employees and are full-time employees in other fire departments, including the City of Chicago. Shift staffing consists of 6 full-time equivalents on duty at all times. Employees participate in the IMRF Pension System.

<sup>2</sup> In 2016, the Village joined NORCOMM, a consolidated dispatch center and the Village employees transferred to the agency or took other positions elsewhere.

# In 2020, Water Biller was transferred from Finance to Public Works

Data Source

Operating Budgets & Appropriation Ordinances

**VILLAGE OF RIVER GROVE, ILLINOIS**

**OPERATING INDICATORS**

Last Ten Calendar Years

Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>COMMUNITY DEVELOPMENT</b>										
Number of permits issued	342	622	823	956	575	875	689	634	798	589
Value of building permits issued	\$ 3,189,145	\$ 6,702,289	\$ 11,339,504	\$ 24,721,058	\$ 6,430,489	\$ 25,166,250	\$ 7,892,152	\$ 13,644,350	\$ 25,308,823	\$ 14,252,516
Building and engineering inspections	804	1,462	1,934	2,247	1,351	2,056	1,619	1,490	1,875	1,384
<b>POLICE</b>										
DUI arrests	137	133	79	133	70	83	59	47	27	36
Criminal arrests	N/A	N/A	N/A	N/A	N/A	117	115	114	97	155
Accidents	N/A	N/A	N/A	N/A	559	582	677	664	464	507
Ordinance enforcement	188	127	119	103	53	125	84	69	78	127
Total tickets	6,457	5,843	5,743	5,471	4,082	4,994	5,930	7,602	7,946	10,167
Total calls	12,262	11,291	12,032	12,076	11,121	9,784	7,855	7,718	7,487	9,362
<b>FIRE</b>										
Number of fire calls answered	537	531	537	544	670	585	882	827	888	837
Number of EMS calls answered	693	755	665	671	922	1,491	1,340	1,368	1,441	1,341
<b>PUBLIC WORKS</b>										
Trees planted	16	24	24	20	17	28	14	28	32	28
Trees removed	18	22	21	19	28	14	22	32	36	31
Street sweeping (cubic yards of debris)	720	720	720	720	720	720	720	720	720	720
Street sweeping (hours)	1,360	1,360	1,360	1,360	1,360	1,360	1,360	1,360	1,360	1,360
Snow removal (hours)	2,376	3,612	9,840	6,084	3,744	31,320	4,332	5,940	4,176	5,856
Catch basins/inlets cleaned	1,548	1,567	1,585	1,604	1,624	1,643	1,585	1,604	1,623	1,643
<b>WATER AND SEWER</b>										
Water MGD pumped (millions/gallons)	1.107	1.067	1.091	1.056	0.990	1.019	1.038	0.994	1.010	1.009
Water MGD billed (millions/gallons)	0.891	0.865	0.790	0.723	0.753	0.732	0.836	0.719	0.699	0.702
Water meter installations (new)	2	6	3	5	10	16	8	12	1,350	1,350
Water meter exchanges	12	18	10	22	16	26	34	48	2	4
Hydrants flushed	625	625	625	625	625	625	625	625	625	648

N/A - Not Available

**VILLAGE OF RIVER GROVE, ILLINOIS**

**CAPITAL ASSET STATISTICS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>PUBLIC SAFETY</b>										
Police stations	1	1	1	1	1	1	1	1	1	1
Fire stations	1	1	1	1	1	1	1	1	1	1
<b>PUBLIC WORKS</b>										
Buildings	1	1	1	1	1	1	1	1	1	1
Streets (miles)	16.47	16.47	16.47	16.47	16.47	16.47	16.47	16.47	16.47	16.47
Sidewalks (miles)	29.65	29.65	29.65	29.65	29.65	29.65	29.65	29.65	29.65	29.65
Pavement type (miles)										
Bituminous concrete over concrete	8.39	8.41	8.42	8.44	8.44	8.44	8.46	8.46	8.47	8.49
Bituminous concrete over aggregate	7.85	7.87	7.88	7.90	7.92	7.93	7.95	7.95	7.96	7.98
Traffic signals - State responsibility	9	9	9	9	9	9	9	9	9	9
Traffic signals - Village responsibility	-	1	1	1	1	2	2	2	2	2
<b>WATER</b>										
Water mains (feet)	139,350	139,350	139,350	139,350	139,350	139,350	139,350	139,350	139,350	139,350
<b>WASTEWATER</b>										
Sanitary/storm sewers (feet)	153,445	153,445	153,445	153,445	153,445	153,445	153,445	153,445	153,445	153,445

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE

The Honorable President  
Members of the Village Board  
Village of River Grove, Illinois

We have examined management's assertion, included in its representation letter dated June 28, 2022 that the Village of River Grove, Illinois (the Village) complied with the provisions of subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended December 31, 2021. Management is responsible for the Village's assertion. Our responsibility is to express an opinion on management's assertion about the Village's compliance with the specific requirements based on our examination.

Our examination was made in accordance with the standards established by the American Institute of Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether management's assertion about compliance with the specified requirements is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about whether management's assertion is fairly stated, in all material respects. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Village's compliance with the specified requirements.

In our opinion, management's assertion that the Village of River Grove, Illinois, complied with the aforementioned requirements for the year ended December 31, 2021, is fairly stated in all material respects.

This report is intended solely for the information and use of the President, the Village Board, management of the Village, the Illinois State Comptroller's Office and the joint review boards and is not intended to be and should not be used by anyone other than these specified parties.

*Sikich LLP*

Naperville, Illinois  
June 28, 2022